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Administration ¥ Education **¥ Revenue ¥** Compliance

Commercial Cannabis Industry Overview and Economic Evaluation







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Staff

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The Medicinal and Adult-Use Cannabis Regulation and Safety Act (MAUCRSA)

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The Proposition 64

Statewide Vote: Yes: 57.1% No: 42.9%

County of Contra Costa: Yes: 60.7% No: 39.3%

City of Antioch: Yes: 60.1% **No:** 39.9%

What: Legalizes adult nonmedical use of marijuana

What About Locals: Does not change local governments' ability to regulate and/or place taxes on medical or non-medical marijuana.

When did Recreational Cannabis Businesses Activities Begin: January 1, 2018

SB 94: Reconciled Medical Cannabis Regulations and Safety Act with Adult Use of Marijuana Act of 2016 (AUMA) Prop. 64

Restrictions

Smoking marijuana

Processing marijuana for personal use

Growing and giving away marijuana

What is Allowed

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Where Can Consumption Take Place: Smoking marijuana in a private residen

Smoking marijuana in a private residence or at a business licensed for on-site marijuana consumption.

How Much Can be Possessed: Up to 28.5 grams (about one ounce) of Marijuana and up to 8 grams of concentrated marijuana (such as hash).



Where Can the Plants be Grown for Personal Use and How Much:

Growing up to six living marijuana plants and keeping the marijuana produced within a private residence.

Administrative Structure of MAUCRSA

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- Lead Agency
- Distributors
- Retailers
- Microbusinesses
- Testing Laboratories
- Temporary Cannabis Events

- Cultivators
- Track and Trace System

Manufacturers



- Excise Taxes
- Sales and Use Taxes



- Ban or authorize any or all segments of the commercial cannabis industry.
- Regulate commercial cannabis businesses and personal cultivation.

Other City Activities

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City of Hayward

Authorized Business Activities: (Medical and Adult Use)
Indoor Cultivation - Manufacturing (volatile prohibited) –
Distribution – Delivery – Testing - Retail Dispensaries (Limited to 3)
Gross Receipts Tax not to exceed 15% (Has not set an effective rate)

City of Berkeley

Authorized Business Activities: (Medical and Adult Use)

Retail/Dispensaries (Limited to 3)

Non-Medical Businesses: Gross Receipts Tax of 10% (2/13/18 –

Considering lower to 5%)

Medical Businesses: Gross Receipts Tax of 2.5%

City of Oakland

Authorized Business Activities: (Medical and Adult Use)
Indoor Cultivation - Manufacturing - Distribution - Delivery Testing - Retail Dispensaries
Gross Receipts Tax of 5%

Medical vs. Adult Use

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Medicinal "M" or Adult-Use "A" licenses in closed systems: Beginning July 1, 2018, A-licensees shall only conduct business with A-licensees and M-licensees shall only conduct business with M-licensees, except for testing laboratories.

Medicinal: Ultimately sold to purchasers 18 year or older that possess a valid doctor's prescription or California Medical Identification Card.

Adult-Use: Ultimately sold to purchasers 21 years or older.

Cultivation License Categories and Fees

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Category (Annual Fee)	Outdoor	Indoor	Mixed-Light
Specialty Cottage	Up to 25 plants	Up to 500 sq ft	Up to 2,5400 sq ft
	(\$1,205)	(\$1,830)	(\$3,035 - \$5,200)
Specialty	Up to 5,000 sq ft or 50 plants	Up to 5,000 sq ft	Up to 5,000 sq ft
	(\$2,410)	(\$19,540)	(\$5,900 - \$10,120)
Small	5,001 – 10,000 sq ft	5,001 – 10,000 sq ft	5,001 – 10,000 sq ft
	(\$4,820)	(\$35,410)	(\$11,800 - \$20,235)
Medium	10,001 sq ft to 1 acre	10,001 – 22,000 sq ft	10,001 – 22,000 sq ft
	(\$13,990)	(\$77,905)	(\$25,970 - \$44,517)
Large (Not issued until 2023)	Greater than 1 acre	Greater than 22,000 sq ft	Greater than 22,000 sq ft
	(Not Established)	(Not Established)	(Not Established)
Nursery	No size li	mit defined in statute (no car (\$4,685)	іору)
Processor		rying, curing, grading, or pacl anufactured cannabis produc (\$9,370)	<u> </u>

Manufacturing, Testing, Retail, Distribution and Microbusiness License Categories

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License Type	Operations	Annual Fee Per
	(\$Max. Per License)	License
Manufacturer	up to 100,000	\$ 2,000
	from 100,001 to 500,000	\$ 7,500
	from 500,001 to 1.5 million	\$ 15,000
	from 1.5 million to 3 million	\$ 25,000
	from 3 million to 5 million	\$ 35,000
	from 5 million to 10 million	\$ 50,000
	over 10 million	\$ 75,000
Testing Laboratory	up to 50 million	\$ 20,000
	greater than 50 million to 500 million	\$ 45,000
	greater than 500 million	\$ 90,000
Distributor	up to 2 million	\$ 1,200
	greater than 2 million to 8 million	\$ 5,000
	greater than 8 million to 80 million	\$ 36,000
	greater than 80 million	\$ 125,000
Distributor Transport Only	up to 2 million	\$ 500
Self-Distribution	greater than 2 million to 8 million	\$2,000
Distribution Transport Only	up to 2 million	\$ 800
	greater than 2 million to 8 million	\$2,500
Retailer	up to 0.5 million	\$ 4,000
	greater than 0.5 million to 1.5 million	\$ 12,000
	greater than 1.5 million to 4.5 million	\$ 36,000
	greater than 4.5 million	\$ 75,000
Microbusiness	up to 0.5 million	\$ 5,000
	greater than 0.5 million to 1.5 million	\$ 15,000
	greater than 1.5 million to 4.5 million	\$ 42,000
	greater than 4.5 million	\$120,000

	Contra	Costa Count	y Commerci	al Cannabis	Summary	(As of 2/23,	′ 18)		
Jurisdiction	Туре	Retail	Delivery Only	Indoor	Cultivation Outdoor	Mixed Light	Manufacturing	Testing	Distribution
Caratara Caratara Cararatara	Medical	Р	Р	Р	Р	Р	Х	Х	Х
Contra Costa County	Adult	Р	Р	Р	Р	Р	х	х	х
Antioch	Medical	P	Р	P	Р	Р	Р	P	P
Antioch	Adult	Р	Р	Р	Р	P	Р	P	P
Brentwood	Medical	P	P	P	P	P	P	P	P
Brentwood	Adult	Р	P	Р	P	P	P	P	P
Clayton	Medical	Р	P	P	Р	P	P	P	P
ciayton	Adult	P	P	P	P	P	Р	P	P
Concord	Medical	Р	Α	P	Р	х	х	Х	Х
	Adult	Р	P	P	P	х	Х	Х	Х
Danville	Medical	Р	P	Р	Р	Р	Р	P	P
	Adult	Р	P	Р	Р	Р	Р	P	P
Hercules	Medical	Р	P	P	Р	Р	Р	P	P
	Adult	P	Р	P	P	P	Р	P	P
El Cerrito	Medical	Α	Α	Р	Р	Р	Р	P	P
	Adult	Α	Α	P	Р	P	Р	P	P
Lafayette	Medical	Р	Р	Р	Р	Р	Р	Р	P
<u> </u>	Adult	Х	Х	Х	х	х	Р	P	P
Martinez	Medical	Α	Х	Х	Р	Х	Х	Х	Х
	Adult	Х	Х	Х	Х	Х	Х	Х	Х
Moraga	Medical	P	A	P	P	P	P	P	P
	Adult	P	Р	P	P	P	P	P	P
Oakley	Medical	P	A	P	P	P	X	X	X
	Adult	P	X	P	P	P	X	X	X
Orinda	Medical	P	Х	Х	P	X	X	X	X
	Adult	P	X	X	P P	X	X	X	X
Pinole	Medical Adult	P P	P P	P P	P	P P	X	X	X
	Medical	P	P	P	P	P	P	P	P
Pittsburg	Adult	P	P	P	P	P	P	P	P
	Medical	P	A	P	P	P	Х	Х	Х
Pleasant Hill	Adult	x	X	P	P	P	X	X	X
	Medical	A	A	A	P	P	A	x	x
Richmond	Adult	A	A	A	P	P	A	X	Х
	Medical	P	P	P	P	P	P	P	P
San Pablo	Adult	P	P	P	P	P	P	P	P
	Medical	P	P	P	P	P	P	P	P
San Ramon	Adult	P	P	P	P	P	P	P	P
	Medical	Р	Α	Р	Р	Р	P	Р	P
Walnut Creek	Adult	P	P	P	P	P	P	P	P

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Regional Commercial Cannabis Activities

A = Authorized

P = Prohibited

X = Not Expressly Authorized or Prohibited

Considering Authorization

No Operating Businesses

Approved 10% Gross Receipts Tax

Approved 5% Gross Receipts Tax

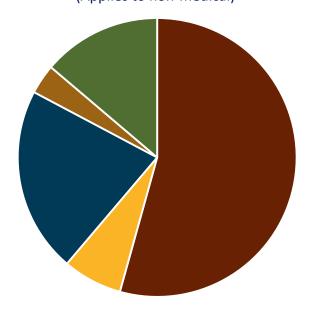
State and Local Taxes and Fees

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Sales and Use Tax 7.25% + (Applies to non-medical)*



- State General Fund (3.9375%)
- Local Public Safety Fund (.50%)
- Local Revenue Fund (1.5625%)
- County Transportation Fund (.25%)
- City/County Operations Fund (1.00%)

State Cannabis Excise Taxes

(Applies to medical and non-medical)

Retail Tax

15% Gross Receipts of Retail Sales

Cultivation Tax

\$9.25/oz. Flowers \$2.75/oz. Leaves \$1.29/oz. Fresh

City Excise Taxes

(Can apply to medical and/or non-medical)

Cultivation/Retail/ Manufacturing/ Broker, Testing

XX% of Gross Receipts \$XX per Square Footage \$XX per Quantity

City Administrative Fees

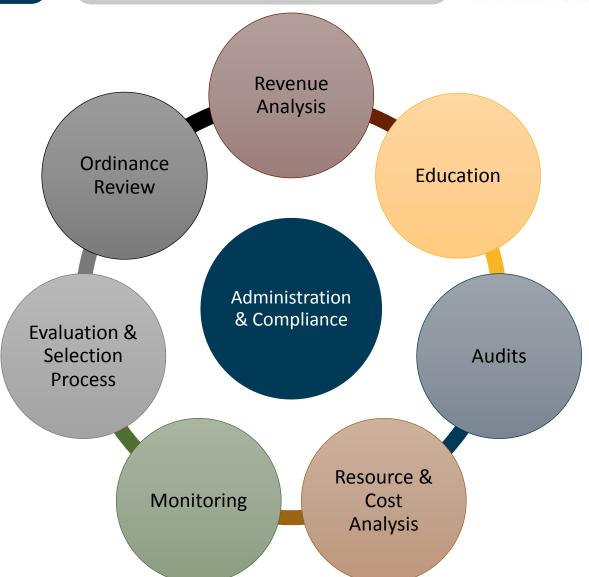
(Can apply to medical and non-medical)

\$XX Application Fee \$XX License Fee \$XX Renewal Fee \$XX Administration Fee (Cost Recovery)

Administrative Components

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Do you have the team you will need?

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Planning
Code enforcement
Finance
Police
Fire
Economic Development
City Attorney
Public Health
Public Utilities

With this team in place, the city gets most upstanding and best business partnerships possible.
(NO SHADY CHARCTERS)



Cost Recovery

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Know what resources will be required to develop and administer a cannabis program.

- Planning and Permitting
- Initial and On-going Inspections building and safety, fire and hazmat, public health
- Tax and Compliance Audits
- Prevention Programs
- Education Programs
- Public Relations/Media
- Data Collection and Interpretation
- Evaluate the existing workload for City Staff

Business Regulatory Fee Structure

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- Must be used to recover the reasonable costs for issuing licenses and permits, performing investigation, inspections, audits to enforce the regulations.
- Application fees can be tiered or phased to allow participation by different levels of operators.
- Annual fees can tailored to each type of business operation.

Common Tax Structures

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Gross Receipts

- Percentage of Gross Receipts

- Audits are needed to verify cash sales
 Impacted by price fluctuations
 Can be applied to all commercial cannabis businesses
 Common for Retailers and Wholesalers
- Provides information on business activities

Square Footage

- Can be applied to all commercial cannabis businesses
- Not impacted by price fluctuations
- Less complex
- Will not represent volume of business activities Common for cultivation and manufactures
- Easy to estimate future revenues

FACTORS THAT CAN IMPACT TAX REVENUE

- **Business Operators**
- Tax rate
- Change in product price
- Size, number and type of business operations
- Consumption
- Competition
- Black market
- Competent business operators

Tax Revenue Considerations

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Commercial cannabis tax revenues depend on, but not limited to, the following factors:

- Number and consumption of cannabis consumers
- Number, type and size of authorized commercial cannabis businesses
- Will retailer business attract both resident and non-resident customers.
- Will non-retail businesses serve cannabis businesses located within and outside the City.

Dispensaries

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Indoor Cultivation

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Manufacturing

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Лекоих



Testing

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a-humulene





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digipathLabs

CERTIFICATE
OF ANALYSIS

PARTITION OF THE PROPERTY OF THE PROPER

6450 Cameron St. #113 Las Vegas, NV 89118

The state of the s

Potential Total THC*

Potential Total CBD*

MME: NV Medical Group Production MME ID: P044

1.68 mg/g

Production Samp

Sample ID: N20160309-03-1

Report Date: 3/10/2016

Batch/Lot #: 7NMG291-MXSSROSIN

Name: Sequoia Strawberry (Rosin)
Sample Type: Non-solvent Extract

Potency Test Results

819.86 mg/g

Cannabinoid	% mass	mg/g
CBC	0.000	0.000
CBD	0.000	0.000
CBDA	0.192	1.920
CBDV	0.234	2.340
CBG	0.554	5.540
CBGA	3.137	31.370
CBN	0.050	0.500
d9THC	0.948	9.480
d8THC	0.207	2.070
THCV	0.000	0.000
THCa	92.40	924.0

Potential Total d9THC* 82.0 % 0.17 % c form to the neutral

ity Tests
Pass Scan to View Results at DigiPathLabs.com
Not Tested

Not Tested

Not Tested

Pass

Not Tested

α-pinene 0.003 a-terpinene β-caryophyllene 4.831 β-myrcene camphene 0.337 0.110 caryophyllene oxide 0.011 delta-3-carene 0.003 0.033 0.004 guaiol 0.312 isopulegol limonene 0.409 4.086 0.290 2.903 linalool trans nerolide ocimene 0.003 0.031 0.000 0.000 eucalyptol 0.000 0.000

CANNABINOIDS LABELING
SUGGESTION PER NAC 453A.508

THC 82.0 % CBD 0.17 %

CBN 0.050 %

is sample has been tested by DigiPath Labs. All results are reported on AS-IS basis.

b Manager Signature:

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Industry Sales Information

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MPG provides that annual average sales per square foot for a cannabis dispensary/retail business range from \$800.00 to \$1,000.00 per sq. ft. (Average = \$900.00)

MPG provides that a cultivation and manufacturing businesses would expect to have annual revenues of between \$2M - \$15M.

Average cannabis business sales information is not generally available. Most local jurisdictions do not separately list/show cannabis business taxes.

Dispensary Sales Estimates

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Estimating future tax revenues for commercial cannabis business activities is difficult but not impossible. It is important to understand and evaluate the complexities and changing cannabis industry environment when making revenue projections. Additionally, the City's determination on the type, size, location and number of cannabis businesses will also impact the expected tax revenue. Dispensaries are generally similar in size to a small convenience store, and will likely range from approximately 1,000 sq. to 3,000 sq. ft.

- Average Gross Receipts per Dispensary: \$900,000 \$2,700,000
- A local tax rate of 5% would generate approximately \$45,000 \$135,000 in revenue for the city.

Planning for Large Cash Payments

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- Security
 - Appropriate staff coverage
 - Limited access to cash and facilities
 - Video and camera placement
 - Facility evaluation
 - Documentation and verification
 - Separation of Duties
- Staff health and safety concerns
 - Specific safety supplies
 - Adequate ventilation
 - Limited exposure to cash
 - Cleaning supplies
- Specialized equipment
 - Cash counting machines
 - Storage safes
- Transportation
 - Armored Car services

Banking

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Banking currently characterized by stopgap measures until Federal government reclassifies cannabis and opens access to federal system

Solutions:

Bank or credit union - "don't ask don't tell", compliance often expensive.

Armored car - safe, reduces counting, but expensive Smart safes / kiosk – on premise, requires co-mingling Money service business – money order, low ceiling on transaction Third party payment system – similar to PayPal, closed system

Considerations:

Protect the safety of cannabis business and government employees Easily accessible?

Handle large dollar volumes and multiple accounts easily Minimize risk of loss of revenue-receiving agencies Permit agencies to deposit funds in financial institutions

Risk Factors

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Future federal enforcement is unclear

Lobbying effort to eliminate all cannabis specific taxes (as with alcohol or tobacco)

Traditional banking access still limited – asset seizure potential limits lending

Emerging cashless sales options are not fully tested

Continued impact of the black market

Economic stability of the commercial market

Public health and safety issues – DUI, CUD, development of adolescent brain

Available internal and/or external resources

What do Businesses Want?

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Business goals:

- Profitability
- Protection from unlicensed competition
- Low taxes
- Low crime
- Simple, streamlined licensing
- Dependable, trained workforce
- Secure environment for employees and property
- Harmony with neighbors and other businesses
- Legal standing
- Ability to bank

What Does The Community Want?

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Community goals:

- Public health and safety
- Access to medical cannabis
- Educational and prevention programs
- Limit youth use
- Increase equity licensing
- Personal liberty
- Freedom from arrest and prosecution
- Minimal nuisance and smell
- Limitations on signage and advertising
- Input or limitations on retail presence

Cannabis Industry Employment Opportunities

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- Cannabis businesses employ individuals with specialized skill sets
- Cannabis businesses will also employ traditional business staff
- Average cannabis specific salaries: \$20,000 to \$200,000
- Each cannabis business type has different employment needs
- New jobs will be dependent on the number, type and size of authorized businesses.
- City can included a scoring component related local employment

Evaluate, Revisit and Refine

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- Collect Data
- Solicit Feedback
- Plan to make changes in your ordinances and regulations based on your experiences





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Thank You

