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APPEARANCES:
 1
           SUPERIOR COURT OF THE STATE OF CALIFORNIA
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                COUNTY OF CONTRA COSTA
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                                                                         For Plaintiff:
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       MARK JORDAN, an individual, )
                                                                               KRAUSE, KALFAYAN, BENINK & SLAVENS, LLP
                                                                               BY: ERIC J. BENINK, ESQ.
                                                                   5
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             Plaintiff,
                                                                               550 West C Street, Suite 530
                                                                               San Diego, California 92101
 6
                        ) Case No.: C16-00372
                                                                   6
                                                                               619.232.0331
         VS.
                                                                               ebenink@kkbs-law.com
 7
       CITY OF ANTIOCH, a general law )
                                                                   7
       city; and DOES 1-10,
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                                                                          For Defendants and the Witness:
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                                                                               COTA COLE LLP
             Defendants.
                                                                               BY: DEREK P. COLE, ESQ.
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                                                                               2261 Lava Ridge Court
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                                                                               Roseville, California 95661
                                                                               916.780.9009
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                                                                               dcole@cotalawfirm.com
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14
           DEPOSITION OF ROWLAND EUGENE BERNAL, JR.
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                                                                         ALSO PRESENT:
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             TUESDAY, JULY 19, 2016, 3:01 P.M.
                                                                               MARK JORDAN
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                WALNUT CREEK, CALIFORNIA
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           Reported by Carolyn M. Mann, CSR No. 10066
                  CLS Job No. 56815B
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          SUPERIOR COURT OF THE STATE OF CALIFORNIA
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                                                                                           INDEX
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               COUNTY OF CONTRA COSTA
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                                                                           WITNESS: Rowland Eugene Bernal, Jr.
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 4
      MARK JORDAN, an individual, )
                                                                    4
                                                                           EXAMINATION
                                                                                                                        PAGE
                                                                    5
                                                                           By Mr. Benink
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         DEPOSITION OF ROWLAND EUGENE BERNAL, JR., taken at
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21
      Centext Legal Services, 1990 No. California Boulevard,
22
      Suite 530, Walnut Creek, California, on Tuesday, July
                                                                  23
23
      19, 2016, at 3:01 p.m., before Carolyn M. Mann,
                                                                  24
24
      Certified Shorthand Reporter, in and for the State of
                                                                  25
25
      California.
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1	INDEX TO EXHIBITS	1 A Yes.
2	EXHIBITS MARKED	2 Q Have you had your deposition taken before?
3	Exhibit 16 Pages printed from City of Antioch's 12	3 A Yes.
	website (no Bates numbers)	4 Q How many times?
4	,	,
	Exhibit 17 Document regarding Water Distribution 31	
5	System Stats (no Bates number)	1
6	Exhibit 18 Document regarding Sanitary Sewer 31	7 A Five, six years ago.
	System Stats (no Bates number)	8 Q Okay. So you have some familiarity with the
7		9 process?
8		10 A Yes.
9		11 Q I'll be asking you questions; you'll be
10		answering my questions. It's important that we not
11		speak over one another so the court reporter can take
12 13		down accurately everything we say. Okay?
14		15 A Yes.
15		16 Q Is there any reason you cannot give your best
16		17 testimony today?
17		18 A No.
18		19 Q Looks like you know my client, Mark Jordan
19		20 A Yes.
20		21 Q is that right?
21		22 I represent him in a lawsuit that he brought
22		1
23		
24		24 lawsuit?
25		25 A Yes.
	5	7
	J	1
1	THESDAY HHV 10 2016 2:01 DM	1 O What is your understanding as to what that
1	TUESDAY, JULY 19, 2016, 3:01 P.M.	1 Q What is your understanding as to what that
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1	level, I don't always remember all the facts about the	1	Sewer Enterprise and the Water Enterprise Funds. So
2	system, so I just kind of wanted to be informed about	2	it's all of our maintenance and everything. And under
3	the system overall.	3	that umbrella is capital improvement and our engineering
4	Q Great. Did you speak to anybody about your	4	development services.
5	deposition today other than Mr. Cole?	5	Q Okay. And then how is that different than the
6 7	A Just for the asset list, is all that I asked for.	6 7	city engineer?
8	Q Okay. Have you spoken to Dawn Merchant or the	8	A So city engineer is more related to the development, final maps, traffic. You know, I'm the
9	chief of police, Allan Cantando?	9	city's traffic engineer and technically, under
10	A I spoke to Dawn this morning.	10	ordinance, I'm the flood plain administrator. So I have
11	Q What did you and she speak about?	11	different roles as the city engineer that fall under
12	A I was asking her about a City matter, and I	12	that title. And then I'm also responsible for the
13	asked her how long her deposition went. So she said it	13	subdivision maps and making sure the subdivision
14	went about two and a half hours.	14	ordinance and the city ordinances are followed.
15	Q Did you speak to her at all with regard to the	15	Q How long have you been employed by the City?
16	substance of the questions?	16	A Eighteen years.
17	A No.	17	Q And you're a salaried employee?
18	Q Did she give you any advice or	18	A Yes.
19	A No. We know not to go there.	19	Q And who do you report to?
20	Q Okay. So I take it you're employed by the City	20	A City manager.
21	of Antioch?	21	Q In all three of those capacities?
22	A Yes.	22	A Yes.
23	Q And what is your position?	23	Q How many staff do you have below you as the
24	A Assistant city manager, director of public	24	public works director?
25	works, and city engineer.	25	A I think 102, 105. I don't know exactly.
	9		11
1	Q Three titles, three different	1	Q Okay. And how about
2	A Three different	2	A Excuse me. I have 102 authorized positions. I
3	Q lines of responsibility?	3	think I have probably about 80 staff right now. Eighty,
4	A Yes.	4	85 staff right now.
5	Q So can you tell me how long you've been each	5	Q Due to downsizing?
6	one of those or each one of those titles?	6	A Yeah. Well, downsizing and then just
7	A Assistant city manager since April of this	7	vacancies.
8	year, 2016; public works director since February of	8	Q Okay. How many direct reports do you have,
9	2009; and city engineer, I don't remember exactly.	9	people that report directly to you?
10	Probably 2012 or so.	10	A I have one, two, three, four five direct
11 12	Q Can you give me just a couple of lines each on	11 12	reports.
13	what your general responsibilities are in each one of those capacities.	13	Q Are any of those five people that have some overall responsibility for sewer and water?
14	A So as assistant city manager, I assist the city	14	A Yes.
15	manager in whatever assignments he gives me.	15	Q And who are those people?
16	Q Okay. Can you give me an example of one such	16	A Mike Bechtholdt is oversees the sewer
17	assignment?	17	collection system enterprise, Duane Anderson oversees
18	A I'm working on homelessness in the city and	18	the water treatment plant facility as the
19	blight right now, so pulling together all of the	19	superintendent, and Adam Molinar oversees the water
20	different city departments and outside groups that are	20	distribution system. He's the superintendent of the
21	working toward trying to address that situation. And so	21	distribution system.
22	I'm the coordinator of that effort.	22	Q Got it. Okay.
23	Q Okay. How about as public works director?	23	(Exhibit 16 marked for identification)
24	A Public works director, I direct the 14	24	BY MR. BENINK:
25	divisions. It's a full-service city, which includes the	25	Q I'm handing you a document we've just marked as
	10		12
	10	<u> </u>	12

,			
1	16. And just so you know, the reason it's 16 is because	1	that generally accurate
2	we're going in sequential order with regard to other	2	A Yes.
3	exhibits that were marked in depositions prior to yours.	3	Q to your knowledge?
4	So I'm going to ask you first if you recognize	4	A Yes.
5	the pages that I've handed you as Exhibit 16.	5	Q Okay. So the City has approximately 31,274
6	A Yes. These are off of our City website.	6	water service connections; is that right?
7	Different looks like different divisions that have	7	A Yes.
8	been pulled up.	8	Q And that's when I say "water service
9	Q Okay. There's a description of the Public	9	connections," that's for the to provide actual
10	Works Department on page 1 of this exhibit. If you	10	drinking water to the residents.
11	could read that to yourself. It begins, "Public Works	11	A Correct.
12	Department provides maintenance service." You see that?	12	
13	A Uh-huh.	13	Q Okay. And the reference to 339 miles of water
		1	main, is that a "water main" means a pipe of sorts,
14	Q Just read that to yourself, and I'm going to	14	right?
15	ask you after you read it whether it's an accurate	15	A A main would be anywhere from, I'd say, a
16	statement.	16	6-inch line up to, we have some 24-inch lines, so, or
17	A It's go ahead.	17	30 we have a 30-inch line. So yeah, it's anything in
18	Q Is it accurate?	18	that range.
19	A I mean, it's not all-inclusive, but it's	19	Q Got it.
20	accurate to the extent of what it describes here.	20	So if you flip to two pages further, there's a
21	Q Right. And just so you're abundantly clear,	21	page that has "Water Treatment." You see that?
22	there's no trick questions here.	22	A Uh-huh. Yes.
23	A Okay.	23	Q Can you please just read that paragraph on this
24	Q I'm not trying to I'm just trying to in	24	page.
25	the event I need to describe to the court what the	25	Is that what the water treatment plant does?
			is that what the water treatment plant does.
	13		15
1	Public Works Department does, I'm just trying to put	1	A Yes.
2	some information in	2	Q Okay. As far as providing water service, I
3	A Sure.	3	think you referenced that there's somebody in charge of
4	Q front of you to verify. That's all.	4	water distribution and somebody in charge of water
5	A Okay.	5	treatment?
6	Q Okay?	6	A Yes.
7	Can you go to the next page, please. There's a	7	Q Do you consider those to be two different
8	paragraph here that purports to describe the water	8	divisions within public works?
9	distribution division of the public works. Do you see	9	A Yes.
10		10	
11	that?	1	Q And do they have separate budgets, to some
	A Uh-huh.	11	extent?
12	Q And by the way, you have to answer	12	A Yes.
13	affirmatively	13	Q Do you know how large the water treatment plant
14	A Yes.	14	is square footage-wise or anything that you can
15	Q verbally.	15	describe
16	A Yes.	16	A I can tell you it has the capability of
17	Q Thank you.	17	treating 36 million gallons per day of water. It's
18	A I'm sorry.	18	comprised of two plants, Plant A and Plant B. Plant A
19	Q Can you read just the first paragraph that	19	is about 20 million gallons per day and Plant B is about
20	begins, "The Water Distribution Division of Public Works	20	16 million gallons per day capacity.
21	is responsible for maintaining"	21	Q Are the two plants right next to each other?
22	A Yes.	22	A They're, yeah, in close proximity, yeah. It's
23	Q That paragraph is generally accurate? I know	23	on the same property.
24	some numbers as far as service connections and so forth	24	Q Same property. Okay.
25	may vary on a month to month or day-to-day basis, but is	25	If you could reach into this pile here and pull
	y y		2 - 11 - 1 - 11 - 11 - 11 - 11 - 11 - 1
	14		16

1		1	and of it to the couth and
1 2	out Exhibit 2. It should be the second one from the	1 2	east of it, to the southeast, so. Q But it has residential on both sides
3	top. See the colored one A Yes.	3	
		4	A Right. Q both sides of it.
4 5	Q the next one? Yep.	5	And is there a is the fence, does it
6	So this is an exhibit we previously marked as	6	encompass the entire property?
7	Exhibit 2. And I'll just ask you, do you recognize this	7	A Yes.
8	overhead shot?	8	
9	A Yes.	9	Q How many people do you believe actually work on
10	Q Okay. And the large property in the middle of	10	premises at the water treatment plant on an average
11	the page is the water treatment plant; is that correct? A Yes.	11	daily basis?
12		12	A So I'd say there's six on site and then two or three off site that are doing maintenance at different
13	Q And where are the two plants, Plant A and Plant	13	9
14	B, on this property?	14	facilities that aren't a part of this plant.
	A So Plant A would be to the bottom right of the	15	Q Is there somebody on premises 24 hours a day?
15	page. It's kind of a light brown building at that	16	A No. There's periods in the wintertime when the
16	location. And then Plant B would be more in the center	17	plant isn't operating 24 hours a day when there would be
17	of the picture, and it's the kind of white building and	1	nobody at the plant.
18	a tan building to the top of the page with all of the	18	Q How often does that happen, do you think?
19	ponds around it.	19	A With the drought it's happened more often than
20	Q Okay. Is there a fence around this water	20	it used to when we were producing a lot more water. So
21	treatment plant?	21	I couldn't I couldn't guess.
22	A Yes.	22	Q Fair enough. But I guess what you're saying,
23	Q There is. And how tall is the fence?	23	in recent times there's just been less water consumption
24	A I believe it's 6 feet tall.	24	and thus the need for less treatment?
25	Q Is there any razor wire or anything like that	25	A Right. There isn't a need for 24-hour
	17		19
1	that would prevent somebody from climbing over the	1	operation of the plant.
2	fence?	2	Q What other water treatment or water
	fence? A I don't believe so.	2 3	Q What other water treatment or water distribution assets are there?
2 3 4	fence? A I don't believe so. Q Is there a gate that one must open in order to	2 3 4	Q What other water treatment or water distribution assets are there? A So we have our river pump down off of the at
2 3 4 5	fence? A I don't believe so. Q Is there a gate that one must open in order to drive into the facility or can you let me ask you	2 3 4 5	Q What other water treatment or water distribution assets are there? A So we have our river pump down off of the at the end of Fulton Shipyard Road. That's our diversion
2 3 4 5 6	fence? A I don't believe so. Q Is there a gate that one must open in order to drive into the facility or can you let me ask you this. Can you drive into the facility?	2 3 4 5 6	Q What other water treatment or water distribution assets are there? A So we have our river pump down off of the at the end of Fulton Shipyard Road. That's our diversion structure, where we take water from the San Joaquin
2 3 4 5 6 7	fence? A I don't believe so. Q Is there a gate that one must open in order to drive into the facility or can you let me ask you this. Can you drive into the facility? A Yes.	2 3 4 5 6 7	Q What other water treatment or water distribution assets are there? A So we have our river pump down off of the at the end of Fulton Shipyard Road. That's our diversion structure, where we take water from the San Joaquin River and pump it up to the reservoir at the golf
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2 3 4 5 6 7 8 9 10	fence? A I don't believe so. Q Is there a gate that one must open in order to drive into the facility or can you let me ask you this. Can you drive into the facility? A Yes. Q And is there a gate that you must open before you're able to	2 3 4 5 6 7 8 9 10	Q What other water treatment or water distribution assets are there? A So we have our river pump down off of the at the end of Fulton Shipyard Road. That's our diversion structure, where we take water from the San Joaquin River and pump it up to the reservoir at the golf course. That's where we store the water until it's fed down to the treatment plant for treatment. We also have two pump stations along the Contra Costa Canal where we take a majority of our water from
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2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	fence? A I don't believe so. Q Is there a gate that one must open in order to drive into the facility or can you let me ask you this. Can you drive into the facility? A Yes. Q And is there a gate that you must open before you're able to A Yes. Q enter? Okay. And is that gate locked at all times or A Yes. Q Unless and until somebody who's authorized to be there appears? A Yes. It's an electric gate. Q Electric gate? A Yes. Q Is there a code or something? A Yes.	2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20	Q What other water treatment or water distribution assets are there? A So we have our river pump down off of the at the end of Fulton Shipyard Road. That's our diversion structure, where we take water from the San Joaquin River and pump it up to the reservoir at the golf course. That's where we store the water until it's fed down to the treatment plant for treatment. We also have two pump stations along the Contra Costa Canal where we take a majority of our water from Contra Costa Water District, and so those facilities are located in proximity to Lone Tree Way and James Donlon Boulevard. We have 11 other reservoirs in the city, which are either buried tanks or above-ground tanks that hold water for fire protection for use by the system. And then we have pump stations that pump up the pressure of the system where it's low, and then just besides that, just the rest of the basic main lines and valves and hydrants and all of that.
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1 1 relationship to the plant itself. pumping stations, there's one river pump, 14 tanks, and 2 2 O Okay. Fair enough. 38 water sampling stations. 3 3 Q And how many of those tanks are below ground? Are there any guards that protect the water 4 4 A I would say there's two that I'm aware of that distribution plant? 5 5 are below ground. A Can you clarify "guards"? 6 Q And did you say that at least some of the tanks 6 Q Like, somebody who actually is present on 7 7 are used just for fire protection only and not for premises to stand guard at the gate or --8 drinking? 8 A No. 9 9 No, they're used for both, yeah. Q -- inside -- you know, sometimes when you walk 10 10 in an office building there's somebody stationed there Oh, okay. 11 11 A Yeah. But it allows us to have adequate fire as security -- anything like that? 12 12 protection in the event of a fire to serve the multiple A No. 13 13 hydrants that might be open. So the systems are Q You rely on the police to protect the water 14 14 designed for both. treatment plant --Q And the reservoir tanks, how deep below the 15 15 A Yes. 16 16 ground are they, typically? Q -- is that right? Okay. 17 17 A I mean, the above-ground tanks are very -- you Has there ever been any discussion of a need 18 know, shallow, below ground. The below-ground tanks 18 for guards at the water treatment plant? 19 19 might be 15 feet below ground, with the top of them A There was -- not -- there was discussion of 20 maybe sticking up above the ground. They're all 20 security at the water treatment plant but not 21 21 designed differently, but generally, that's what it necessarily whether it would be a guard or how it would 22 22 would look like. be handled, and because of, you know, some of the 23 23 Q Are some of these assets adjacent to roads and terrorist things -- 9/11, things that came afterwards. streets and easily accessible, or are they more off the 24 And so it was -- it was discussed, you know, how we 24 25 25 beaten path? would protect these assets from, you know, terrorism, 21 23 1 1 A Some -- most are -- well, most are visible from different things that could potentially happen. And so there has been discussed, yes. 2 2 the street, but many of them have driveways that you 3 3 have to drive up to get to them. So you'd have to go Q Do you ever receive messages from the federal 4 4 through Richards parking lot, say, and up a road, government or the state government regarding potential 5 because they're usually elevated on hills. So several 5 terrorist threats that are specific to water facilities, 6 6 of them are in that situation. Others are right off of anything like that? 7 a road but they -- they -- the ones I can think of all 7 A No. I don't. 8 8 have a short driveway off of the road. You wouldn't be Q You don't? 9 able to just access it immediately off the road. 9 A No. 10 10 Q I take it the water treatment plant is the Q You never got any information from the Police 11 11 Department, the Antioch Police Department, regarding biggest asset that's comprised of all the water 12 12 treatment and distribution assets? potential threats to water? 13 13 A You know, I'm not -- it's the physically A No. 14 biggest asset. I'm not sure value-wise if it's the 14 O How about to sewer? 15 15 biggest asset. But as far as size-wise, yes, it's, you A No. 16 16 know, several buildings and --Q Have you ever contacted or do you know if 17 17 anybody within Public Works Department's ever contacted O Okay. 18 A -- a large facility. 18 the Police Department to investigate a potential 19 Q You think that there's a possibility that some 19 terrorist attack against the water treatment plant or 2.0 other asset is actually more valuable monetarily? 20 the water distribution facilities? 21 21 A We have all of the main -- I don't have all the A Not that I'm aware of, no. 22 information on the values, but we have all of our mains 22 How about as to the sewer system? 23 23 and tanks and reservoirs and pumping facilities and No. We have -- when you say -- not in a 24 river pump. And so I'm not sure with the 350-plus miles 24 terrorist, but vandalism. We've contacted the police on 25 25 of main line that we have, what that value is in numerous occasions where there's been backflows stolen

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1	or different facilities damaged or vandalized. We have	1	Q There's a paragraph below that that begins,
2	notified them. They've notified us on occasion when	2	"The sewer collection activity is primarily
3	they've observed things that you know, for example,	3	responsible." Can you just read through that paragraph
4	when a backflow gets stolen during the night and the	4	and tell me if that's generally accurate.
5	water is shooting everywhere, they'll report that so we	5	A Yes.
6	can get out there and get that shut down.	6	Q Is that the primary function described there,
7	Q How many times over the past, let's say, two	7	that the Department of Public Works performs with regard
8	years do you know of that either the police contacted	8	to sewer collections?
9	you or somebody from public works contacted the police	9	A I'd say yes, that's the primary function
10	to report vandalism or stolen property from the Public	10	related to sewer specifically, yes.
11	Works Department regarding water?	11	Q So just for the record, there is no sewer
12	A I don't I don't know.	12	treatment plant operated by the City?
13	Q Is it less than five?	13	A Correct.
14	A I wouldn't be able to guess. I don't have I	14	Q Who actually treats the sewer discharge?
15	don't have the information on that.	15	A Delta Diablo.
16	Q But it sounded like you had some information	16	Q And how far is that from here?
17	that it may have occurred previously.	17	A From
18	A Well, in years past, we've had some big issues	18	Q I'm sorry. From Antioch.
19	with stolen backflows where you know, because of the	19	A The plant is located within the city limits on
20	copper or whatever, the metal they're made of, they	20	the west side the northwest side of town and it's
21	would be stolen. And so that's occurred less recently,	21	so it's in close proximity to the City facilities.
22	but in the past it was a big problem for us.	22	Q Is that a private or government-run
23	Q What is a backflow, by the way?	23	treatment
24	A Backflow is a device that prevents water from	24	A It's a public agency.
25	backing into the system. So it protects the drinking	25	Q Public agency, okay.
	25		27
1	water system from anything on the private property that	1	So it's accurate to say the sewer collection
2	might try to back into it.	2	system consists of 300 miles of sanitary sewer system.
3	Q And if I wanted to steal one of those, where	3	I'm not sure if that's a complete sentence. Does that
4	would I look for one?	4	mean system pipes?
5	A They're all over. They're on the	5	A Yeah, system pipeline, main line
6	residential excuse me on the commercial and the	6	Q Main line.
7	landscape systems. So if you drove down a street, you	7	A Main line pipes, yes.
8	could see them in commercial buildings. You would see	8	Q And it services about 28,252 residential and
9	them out in front. They're anywhere from this tall to	9	commercial sewer lateral connections; is that right?
10	big, big structures. And so they're pretty easily seen.	10	A Yes.
11	Q For the court reporter's benefit, when you say	11	Q So what are the main responsibilities of people
12	"this tall," you're talking about	12	that work in the sewer division of public works? A Our main the main responsibilities are to
13 14	A They're anywhere	13 14	•
15	Q maybe 4 feet?	15	operate, maintain, and repair our sewer system. We maintain the laterals as well. Many cities don't. And
16	A They're anywhere from 18 inches tall to 4 feet tall.	16	so that would take our responsibility from the main line
17	Q Okay. Why don't you tell me a little bit about	17	in usually the center of the street out to the back of
18	the sewer collection system that the Public Works	18	sidewalk, in general terms. There's a cleanout there.
19	· · · · · · · · · · · · · · · · · · ·	19	Q Right.
20	Department oversees. A Okay. So	20	A And so that we take care of all of that
21	Q And before you answer, why don't you turn to	21	area. And so we go out and we TV sewers; we clean them.
22	the next page in Exhibit 16. And this is easier,	22	We have a regular cleaning schedule. We respond to
23	perhaps. This is a page that says "Sewer Connections	23	overflows. So when there's a sewer overflow we go out
24	[sic], NPDES." Do you see that?	24	and respond to that, follow all the state procedures,
25	A Uh-huh.	25	clean that up, secure it. We do root foaming. We do
			and appropriate the do took roaming. The do
	26		28

1	repairs on damaged part of our damaged parts of our	1	MR. BENINK: Okay. Let's mark 17 and 18,
2	system. So we have a dig crew that goes out and makes		ease.
3	repairs on laterals, main lines. We contract out for	3	(Exhibit 17 and Exhibit 18 marked for
4	bigger work that we can't handle ourselves.	4	identification)
5	Q What is root foaming?		Y MR. BENINK:
6	A So roots are we have a clay pipe. Majority		Q So we've marked one of the pages you brought as
7	of our system is made of clay, so over time that will		chibit 17. And so Exhibit 17 is the water distribution
8	crack and roots will infiltrate in and cause blockages.		set list?
9	So we'll put in a chemical that will kill those roots		A Yes.
10	and allow that system to flow freely.		Q Does that not include water treatment assets?
11	Q Got it. Okay.		A It includes some, because it includes the water
12	A And hopefully eliminate and minimize overflows.		nks, the booster pump stations, the river pump
13	Q What are the assets that you associate with the		ations. So those are all water treatment facilities
14	sewer collection system?		aintained and operated by the water treatment plant.
15	A So the sewer collection system I made a		Q Okay. And you believe that's a fairly accurate
16	little cheat sheet here for that, too. It's going to be	16 lis	t of the assets for the distribution system and for
17	manholes; it's going to be cleanouts; it's going to be	17 the	e treatment system?
18	Rodding inlets; it's going to be		A You know, I'm going to say it's pretty
19	Q The mains?		curate, and the sewer the sewer system map had some
20	A The main lines, yeah. Of course the main		bdivisions missing off of it, so this one might be a
21	lines. And that's about it.		tle bit short in some of its numbers, but it's
22	Q Are there any pump stations associated with	22 ge	nerally okay.
23	sewer collection?		Q So you were just pointing to Exhibit 18?
24	A We do we have one pump station at our	24	A Exhibit 18, correct.
25	marina. That's the only location we have a pump	25	Q So Exhibit 18, just for the record, is the
	29		31
1	www.	1	set list for the sewer collection system. But you're
1	station. We try to keep it gravity if we can in	1 as:	set list for the sewer collection system. But you're
2			
2	Antioch. So we have about 4,400 manholes and about	2 tel	ling me it may not be fully accurate.
3	Antioch. So we have about 4,400 manholes and about 1,500 Rodding inlets.	2 tel 3	ling me it may not be fully accurate. A Well, the reason I say that is because the GI
3 4	Antioch. So we have about 4,400 manholes and about 1,500 Rodding inlets. Q You're saying "rotting," R-O	2 tel 3 4	ling me it may not be fully accurate. A Well, the reason I say that is because the GI if they took this information off GIS, in looking at
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1	Contra Costa Water District's treated water eventum but	1	he issued?
1 2	Contra Costa Water District's treated water system, but we rarely use it because it's quite a bit more expensive	2	A Yes.
3	than just treating the water ourselves.	3	Q And do you have any when did you review it?
4	Q Okay. Are you aware that there is a consultant	4	A I looked at it initially, and I looked at it
5	retained by the City to determine an appropriate amount	5	again today.
6	to transfer from the sewer and water funds to the	6	Q And what was the reason you reviewed it
7	General Fund?	7	initially?
8	A Yes.	8	A I was interested in the what their findings
9	Q Do you know the name of that consultant, either	9	were.
10	the firm or the gentleman who's	10	Q Do you have a general understanding of what
11	A It was some acronym. HH something or other.	11	their the methodology that they utilized to determine
12	Q HF&H?	12	how much to transfer from water and sewer to the General
13	A HF&H.	13	Fund for police services?
14	Q Right. So how did you hear about that?	14	A I believe so.
15	A I heard about that through our discussions	15	Q And what is your understanding?
16	about wanting to check our numbers, make sure that we	16	A There's a they determined the value of an
17	were in the ballpark with what we were using.	17	of the asset, whether it's a sewer asset or the water
18	Q I'm sorry. Who was checking in with you to	18	asset. They determined the value of the private
19	determine whether you were in the ballpark?	19	property in the city, and then they divide one into the
20	A So we were doing that through our city attorney	20	other to come up with a share relationship between the
21	at the time.	21	two.
22	Q And how long ago was that?	22	Q I take it you don't have any expertise in
23	A I want to say late last year, maybe yeah,	23	determining whether that methodology was appropriate or
24	whenever the lawsuit was filed. So I think it was	24	not?
25	probably in that time frame.	25	A No.
	33		35
1	Q Do you feel like you've been asked to provide	1	Q You don't expect to offer any opinions in this
2	information in connection with the development of the	2	case whether or not that methodology was appropriate?
3	analysis that the consultant is working on, or was	3	A No.
4	working on?	4	Q Can you tell me just a little bit about your
5	A I think I was asked to the extent that I could	5	educational background. Do you have a college degree?
6 7	provide any information to the report because it was basically budget numbers and asset numbers, you know,	6 7	A Yes, graduate from U.C. Davis.
8	asset information, which, you know, could all be	8	Q What year? A '86.
9	produced through the Finance Department. So I wasn't	9	
10	I wasn't contacted by the consultant during the	10	Q And what was your degree in? A Civil engineering.
11	preparation of that report.	11	Q Are you a professional engineer?
12	Q Okay. So you don't believe that you've	12	A Yes.
13	produced any materials from your sources to the	13	Q Designation, or is that what it's called,
14	consultant in connection with this report?	14	certificate or
15	A I don't believe so.	15	A Yeah, license.
16	Q Okay. Have you ever spoken to a guy named John	16	Q License.
17	Farnkopf, F-A-R-N-K-O-P-F? He's the consultant.	17	A Yes.
18	A I've never spoken to him. I was in the room on	18	Q And what year did you get your license?
19	a conversation, but I never spoke. So no, I've never	19	A '97.
20	spoken to him.	20	Q Do you have any advanced degrees?
21	Q How long ago was the conversation you had where	21	A No.
22	you were present with him involved?	22	Q Did you take any master's level coursework at
23	A When the first the initial discussion about	23	any time?
24	doing the report.	24	A No.
25	Q Okay. Have you actually seen the report that	25	Q Do you have any other certificates that you
	2.4		27
	34	<u> </u>	36

1	think are pertinent to the work that you do for the	1	consumption charge, and then you have the service
2	City?	2	charge, which is associated with the maintenance of the
3	A No.	3	system and things like that.
4	Q If you can pull Exhibit 5 out of that pile,	4	Q So there are two components to the charge.
5		5	
	please. It's a document we previously marked as		There's like a variable component and there's a fixed
6	Exhibit 5. I'll represent to you, this is part of the	6	component?
7	City's 2015-2017 operating budget that I found online.	7	A Correct.
8	A Yes.	8	Q Okay. But both of those come from customers of
9	Q And I believe this pertains to the Water and	9	the water utility.
10	Sewer Enterprise Funds. Would you agree with that? I	10	A Yes.
11	mean, do you recognize this exhibit?	11	Q So the revenues that are reflected in Fund
12	A Yeah.	12	11 611, are those charges, both variable and fixed
13	Q And do you agree that this is part of the	13	charges?
14	budget pertaining to the Water Fund and to the Sewer	14	A Correct.
15	Fund?	15	Q Are there any other revenues that come into 611
16	A Yes, I would. And this looks like it's what	16	beyond customer charges?
17	was adopted in 2015.	17	A Yes. We have there's backflow there's
18	Q Right.	18	backflow, testing fees. There's fees for installing
19	A Because our finance director went back at the	19	services for folks or meters that they might ask for.
20	end of last month and did an update, which I don't think	20	There's I'm sure I'm missing some. In our fee
21	changed much of this information.	21	schedule there's a laundry list of different things we
22	Q Yeah. I understand that there are periodic	22	charge for.
23	updates to budgets, but I believe this is the one that	23	9
24		24	Q Are those non-user fee charges fairly minor in
25	was adopted A Yes.	25	comparison to the A I don't
23	A res.	23	A I doilt
	37		39
			37
1	O for the originally for the '15-17 fiscal	1	O service fees?
1	Q for the originally for the '15-17 fiscal	1	Q service fees?
2	year.	2	A I don't know in relationship. I'd have to look
2	year. A Yes.	2 3	A I don't know in relationship. I'd have to look at the budget. Let me see if
2 3 4	year. A Yes. Q What do you understand the Water Fund 611 to	2 3 4	A I don't know in relationship. I'd have to look at the budget. Let me see if Q Yeah. Is that identified anywhere in this
2 3 4 5	year. A Yes. Q What do you understand the Water Fund 611 to be? And it's on page 24 there's a reference to it on	2 3 4 5	A I don't know in relationship. I'd have to look at the budget. Let me see if Q Yeah. Is that identified anywhere in this Exhibit 5?
2 3 4 5 6	year. A Yes. Q What do you understand the Water Fund 611 to be? And it's on page 24 there's a reference to it on 246 and also 247.	2 3 4 5 6	A I don't know in relationship. I'd have to look at the budget. Let me see if Q Yeah. Is that identified anywhere in this Exhibit 5? A Water distribution. So it's the small meter
2 3 4 5 6 7	year. A Yes. Q What do you understand the Water Fund 611 to be? And it's on page 24 there's a reference to it on 246 and also 247. A So the Water Fund 611 is the overall Water Fund	2 3 4 5 6 7	A I don't know in relationship. I'd have to look at the budget. Let me see if Q Yeah. Is that identified anywhere in this Exhibit 5? A Water distribution. So it's the small meter reading
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2 3	is how much that would be. But I don't suspect it's significant in the overall budget. Q Okay. There's a narrative almost on I guess	1 2 3	regard to how much to charge either sewer or water customers in the past? A Yes.
4	on many of the pages of this budget. So for example,	4	Q And when is the last time you were involved in
5	page 246, there's a couple sentences don't read it	5	that process?
6	yet. I'm just so 247, there's another narrative for	6	A 2015. Or 2014 through '15. We adopted we
7	a couple of paragraphs. And I'm going to ask you to	7	adopted a five-year rate study in, I believe it was June
8	take a couple minutes just to read through those	8	of 2015.
9	narratives and tell me if there's anything that's	9	Q That was actually a study that was prepared by
10	inaccurate or jumps out at you as inaccurate. I don't	10	an outside consultant?
11	suspect there is, but just, instead of having you read	11	A Yes.
12	it all and us discussing it, it's just easier for you to	12	Q Do you remember the name of the consultant?
13	go through them that way.	13	A I don't remember. I don't remember the name of
14	A They use different numbers for our miles of	14	their firm. It was Tom I can't remember his last
15	pipe on different pages.	15	name. Marv Weiner and Tom Pavletic were the
16	Q Are there significant discrepancies?	16	consultants. Tom Pavletic was the primary consultant.
17	A One says 383 miles; the other one said 326	17	Q And what was your role in the preparation of
18	miles, so, yeah, 20 percent off. So that's a little bit	18	that study?
19	off. But, I mean, overall I don't think it's	19	A I was the I would say I had an oversight
20	significant to what we're talking about here.	20	role in the study, so made sure that during the course
21	Q All right. So you've had a chance to now read	21	of the study that the methodology was correct and
22	through all the narratives that are above the actual	22	accurate. And then throughout the course of the study,
23	budgets or sub-budgets in this exhibit?	23	we took it to city council and made sure they were aware
24	A Yes.	24	of what we were doing, as well as the public; held a
25	Q And other than some discrepancies with regard	25	public hearing and adopted the rates. So I would say I
	41		43
1	to miles of pipe, you haven't seen anything that jumps	1	had an oversight role. I was ultimately responsible for
2	out at you as inaccurate?	2	the study.
3	A No.	3	Q I'm not going to mark this because it's pretty
4	Q I'm going to ask you about Fund 621, which I	4	voluminous. I'll reference it by Bates stamp number.
5	think begins, the budget begins on page 257?	5	So this is a document that was produced to us in
6	A Yes.	6	litigation. It's Bates stamped ANT 002106 through 2215.
7	Q So same question. The revenues that come into	7	Is this the study that you were referencing?
			Is this the study that you were referencing?
8	Fund let me stop and ask you first, what is Fund 621?	8	A Yes, it is.
9	A It's the overall Sewer Fund.	9	A Yes, it is.Q In the course of communicating with and does
9 10	A It's the overall Sewer Fund.Q And it's the account that's used to account for	9	A Yes, it is. Q In the course of communicating with and does it refresh your recollection as to what the name of the
9 10 11	A It's the overall Sewer Fund. Q And it's the account that's used to account for sewer fees?	9 10 11	A Yes, it is. Q In the course of communicating with and does it refresh your recollection as to what the name of the firm was?
9 10 11 12	A It's the overall Sewer Fund. Q And it's the account that's used to account for sewer fees? A Correct.	9 10 11 12	A Yes, it is. Q In the course of communicating with and does it refresh your recollection as to what the name of the firm was? A I'm embarrassed. Yeah, it's Municipal
9 10 11 12 13	A It's the overall Sewer Fund. Q And it's the account that's used to account for sewer fees? A Correct. Q And for sewer expenditures, sewer collection	9 10 11 12 13	A Yes, it is. Q In the course of communicating with and does it refresh your recollection as to what the name of the firm was? A I'm embarrassed. Yeah, it's Municipal Financial Services. Please don't tell them I forgot
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9 10 11 12 13 14 15 16 17	A It's the overall Sewer Fund. Q And it's the account that's used to account for sewer fees? A Correct. Q And for sewer expenditures, sewer collection expenditures? A Yes. Q And same question I asked you about water. Do the revenues that come into the Sewer Fund 621 represent sewer service charges, for the most part?	9 10 11 12 13 14 15 16 17 18	A Yes, it is. Q In the course of communicating with and does it refresh your recollection as to what the name of the firm was? A I'm embarrassed. Yeah, it's Municipal Financial Services. Please don't tell them I forgot their name. Q In the course of communicating and corresponding with the consultants with regard to this study and for the record, it's called "Water and Sewer Rates and Capacity Charges Study" and it's got a
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1 2 3 4 5 6 7 8 9 10 11 12	Q Did you understand at the time when and by the way, were the rates that were proposed in this study, were they actually adopted by the city council? A Yes. Q And you said for a five-year period? A That's yes. Q Do you understand that those rates that were adopted to include an amount sufficient to transfer 1 percent of the police budget from each of the Water and Sewer Funds? A Yes. Q So at the time this rate study was adopted, or the rates were adopted, you were aware that the	1 2 3 4 5 6 7 8 9 10 11 12	cost-effective and probably getting a better service to have them do it than to have a private company, you know, a security company drive around drive around and try to protect our assets. So I felt if we were going to provide this type of service, this was the most cost-effective way to do it. Q Are you aware of any services that the Police Department has provided to either the water utility or to the sewer utility that you think is different or unique and not provided to the rest of the public at large? A Well, I mean, I don't know all the things the Police Department does for the rest of the public. But
14 15	intention was to include in the rates an amount necessary to transfer funds in the amount of 1 percent	14 15	I do I do know, or I have an expectation our department has an expectation that during the night or
16 17	of the police budget? A Yes.	16 17	during the day, whenever, if they see suspicious people around our facilities, if they see an overflow of either
18	Q Had you ever talked to anybody prior to, let's	18 19	a sewer or water that they're going to they're going
19 20	say, May 2015, whether the amount being transferred was an appropriate amount?	20	to report it immediately and not just drive by and pretend like they didn't see it or something. So yeah,
21	A No.	21	there's definitely an expectation that they are being
22	Q Had you ever given any thought to whether it	22	our eyes and ears out in the field, especially during
23	was an appropriate amount?	23	the hours when we don't have personnel out and about in
24 25	A Yes.Q And did you come to any internal conclusions	24 25	the city. Q Have you ever requested from the Police
23	And the you come to any internal conclusions	23	Q Trave you ever requested from the Fonce
	45		47
		1	
1	one way or the other?	1	Department, you or I guess any of your staff, to your
2	A I concluded that it must be defensible since	2	knowledge, that the police perform some sort of patrol
2 3	A I concluded that it must be defensible since we're charging it, you know, charging this amount from	2 3	knowledge, that the police perform some sort of patrol or extra duty that you don't think they normally would
2 3 4	A I concluded that it must be defensible since we're charging it, you know, charging this amount from each of these funds. So that was my ultimate	2 3 4	knowledge, that the police perform some sort of patrol or extra duty that you don't think they normally would provide?
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1 A Whatever percentage was the appropriate amount, 1 things we want them to help us with. So I would say 2 2 yes, I was aware of that. from five years ago to today, yes, we do have an 3 3 Q It's 1 percent of a portion of the budget. enhanced level of eyes and ears out there from PD and 4 A Yes. The majority of the budget, put it that 4 also communication with them and with dispatch. 5 5 wav. Q What about before -- or do you know when the 6 Q Do you know how that 1 percent figure was 6 first 1 percent transfers began? 7 7 determined? A I want to say it was 2012-13 budget year. 8 A No, I do not. 8 Q It's actually earlier. 9 9 Q Do you know who was involved in that A It was earlier than that? 10 determination? 10 2009-10 for water, I believe. And --11 11 A I don't know. I couldn't say exactly. I A Okav. 12 12 suspect the Finance Department was and the city Q -- the following fiscal year for sewer. 13 13 manager's office was. A Okay. 14 14 MR. BENINK: All right. Let's go off the Q Do you remember any difference in the level of 15 record. 15 service you received from the police before and after 16 16 (Discussion off the record) fiscal year 2009 with regard to water? 17 17 BY MR. BENINK: A You know, I first started as public works 18 18 director then, so I didn't have --Q Just a couple more questions. 19 19 Has the services that are provided by the O Okay. 20 20 police to the Water and Sewer Department changed in any A -- anything to gauge it against. So, you know, 21 21 meaningful way between, let's say, five years ago and I do -- you know, just the other examples I cited from 22 22 today? what we have done training-wise, but -- with them, but 23 A I would say to us, yes. One example would be 23 as far as before and after, I would just have to say 24 24 our sewer overflow policy. We've made presentations to that, you know, before we actually went and met with 25 25 the Police Department when they have one of their them, I don't believe anybody from public works ever had 49 51 1 1 briefings in the morning. We've had meetings with the before, so they didn't understand, you know, what our --2 dispatch to make sure they understand what the protocol 2 what our concerns are and what we were expecting them to 3 3 is when there is a call out and how important this is; be looking for. 4 4 that this isn't -- if you think it's a -- for example, O So is it fair to characterize the difference as 5 if you think it's a water leak, treat it as a sewer 5 heightened vigilance by the police with regard to issues 6 6 that concern the Public Works Department? leak, because it might be. Because sometimes people 7 7 don't know the difference. So things like that, I think A I would say so. I would just say that 8 8 we've made some meaningful -- because in the past they there's -- there was an added responsibility that maybe 9 had instances where you'd have a sewer leak running for 9 wasn't -- you know, heightened vigilance just means kind 10 10 of they're more aware of it. I think they -- I hope days when people thought it was a water leak. And with 11 11 the way the State's ramping up the fines and the they did. Now, granted, I don't know what their 12 12 diligence on the whole sewer overflow requirements of perception is, but I would hope they would have taken 13 13 cities, we take that very seriously. So the Police more of an ownership of our systems and realize that 14 Department plays a much bigger role in identifying those 14 this is something they are specifically required to be 15 15 watching after and not so much depending upon the public types of things. 16 16 And then just from the water side of it, just or someone else to call things in. 17 17 as far as having more of an awareness of our water Q I take it you don't know or you don't have any 18 treatment plant and our intake and making sure our 18 personal knowledge of whether the concerns that you've 19 19 expressed -- public works has expressed to the Police tanks, things like that, just making sure that folks 20 20 aren't hanging around those things. And then when we Department has actually resulted in additional patrols, 21 21 were having the problem with the stealing of the for example? You don't know one way or the other? 22 backflows and meters and things like that, they were on 22 A No, I do not. 23 23 the alert more for doing things like that. Q And then going back to the water and sewer --24 So our communication's much better, and we 24 is that -- yes -- the water and sewer rates and capacity

charges study dated May 15th -- or May 2015, is it fair

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communicate our expectations to them of what types of

1	to say that one of the purposes of this rate study was	1	DECLARATION UNDER PENALTY OF PERJURY
2	to identify all costs of providing water and sewer	2	DECEMENTION CINDERTERMENT OF TERGORT
3	services and then allocating those costs in amounts that	3	I, Rowland Eugene Bernal, Jr., do hereby certify
4	are proportionate to the impact or to the use of	4	under penalty of perjury that I have reviewed the
5	different rate payers?	5	foregoing transcript of my deposition taken on July 19,
6	A Correct.	6	2016; that I have made such corrections as appear noted
7	Q Okay. So there's really two components to it.	7	herein in ink; that my testimony as contained herein, as
8	One is identification costs, right?	8	corrected, is true and correct.
9	A Correct.	9	
10	Q And the second one is, Now, how are we going to	10	DATED this day of,
11	allocate those costs to the different types of rate	11	20, at, California.
12	payers	12	
13	A Correct.	13	
14	Q based on things like impact on the system	14	
15	for sewer, for example, right?	15	
16	A Yes.	16	
17	MR. BENINK: Okay. I don't have anything	17	Rowland Eugene Bernal, Jr.
18	further.	18	2
19	MR. COLE: I have nothing.	19	
20	MR. BENINK: Okay. Thank you very much.	20	
21	Same stipulation as before: The transcript	21	
22	will be treated in accordance with the code. And if the	22	
23	original transcript is lost or destroyed or not	23	
24	provided, a certified copy may be used for all purposes	24	
25	in this litigation.	25	
	53		55
1	Derek?	1	ERRATA SHEET
2	MR. COLE: That's so stipulated.	2	Printed Name Date
3	MR. BENINK: That's it. Thank you very much	3	Signature
4	for coming in.	4	Page/Line Correction Reason
5	(Deposition adjourned at 4:07 p.m.)	5	
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1	REPORTER'S CERTIFICATION	
2	REI ORIER'S CERTIFICATION	
3	I, Carolyn M. Mann, Certified Shorthand Reporter in	
4	and for the State of California, do hereby certify:	
5		
6	That the foregoing witness was by me duly sworn;	
7	that the deposition was then taken before me at the time	
8	and place herein set forth; that the testimony and	
9	proceedings were reported stenographically by me and	
10	later transcribed into typewriting under my direction;	
11	that the foregoing is a true record of the testimony and	
12	proceedings taken at that time.	
13		
14	IN WITNESS WHEREOF, I have subscribed my name on	
15	this date: August 2, 2016.	
16		
17		
18 19		
20	Carolyn M. Mann, CSR No. 10066	
21	Carolyn M. Mann, CSK No. 10000	
22		
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