

STAFF REPORT TO THE CITY COUNCIL

DATE: Special Meeting of March 8, 2022

TO: Honorable Mayor and Members of the City Council

SUBMITTED BY: Thomas Lloyd Smith, City Attorney *TLS*

SUBJECT: Redistricting: Receipt of Public Input and Selection of Final Map

RECOMMENDED ACTION

It is recommended that the City Council receive public comment and select the final redistricting map redefining the boundaries of all City Council electoral districts of the City.

FISCAL IMPACT

None.

DISCUSSION

The City adopted its current district boundaries based on 2010 census data as required by law. The districts must now be redrawn using the 2020 census data and comply with the FAIR MAPS Act, which was adopted by the California legislature as AB 849 and took effect January 1, 2020.

Under the Act, the City Council shall draw and adopt boundaries using the following criteria in the listed order of priority (Elections Code 21621(c)):

1. Comply with the federal requirements of equal population and the Voting Rights Act
2. Be geographically contiguous
3. Undivided neighborhoods and “communities of interest” (socio-economic geographic areas that should be kept together)
4. Display easily identifiable boundaries
5. Be compact (do not bypass one group of people to get to a more distant group of people)
6. Shall not favor or discriminate against a political party

At its January 11, 2022 public hearing, the Council directed the inclusion of both Map “B” and Map “91”, which were presented at the January 25, 2022 and February 8, 2022 Public Hearings as Maps “B” and “91” respectively. On February 22, 2022, the Council scheduled a Special Meeting to consider and designate a Final Redistricting Map for presentation and final selection by adoption of Resolution at its March 8, 2022 Regular

City Council meeting.

The Final Redistricting Map will comply with the federal requirements of equal population and the Voting Rights Act, and the California Fair Maps Act, in the following manner:

- (1) *The districts are geographically contiguous.* The districts are arrayed in a simple and logical form without any islands and minimal intrusions from the area of one district into another;
- (2) *To the extent practicable, the Final Redistricting Map respects the geographic integrity of local neighborhoods and local communities of interest.* The Council heard testimony about what constitute communities of interest in the public eye.
- (3) *The districts are easily identifiable and understandable by residents.* The districts in the Final Redistricting Map form a relatively simple pattern.
- (4) *To the extent practicable, the districts are geographically compact.* Their configurations for the most part are compact, simple shapes, with nearby populations included in the same districts.
- (5) *The districts are balanced in terms of total population and voting age population.* The districts are well within the one-person/one-vote deviations permitted under federal and state voting rights laws.
- (6) *The districts conform to concentration of minority voters.* The Final Redistricting Map creates one majority/minority Black voting district.

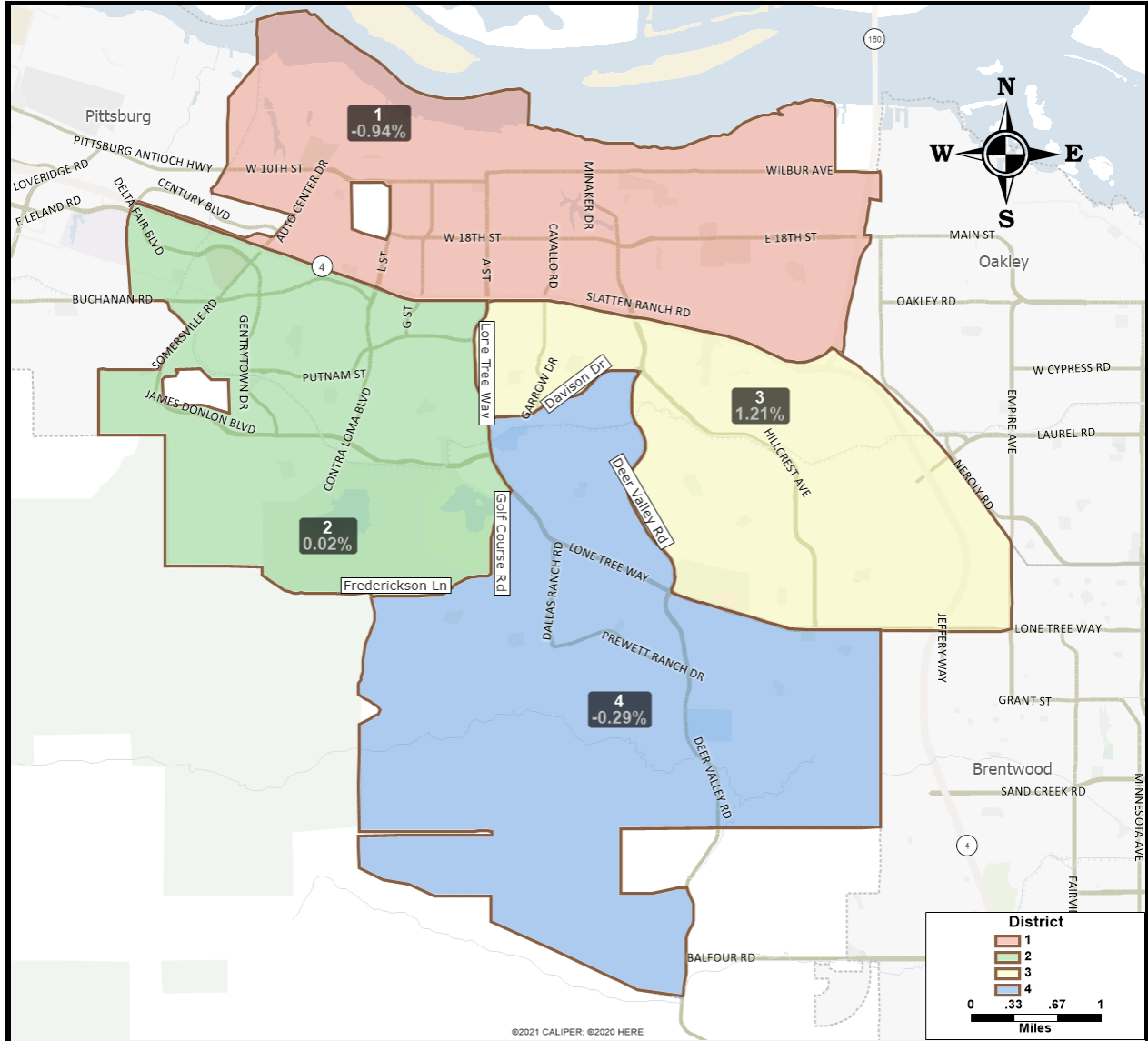
Before adopting a Final Redistricting Map of district boundaries, at least four hearings must be held for the public to provide input about the composition of City Council districts. These hearing requirements include at least: (1) one hearing before any maps are drawn, (2) two hearings after maps are drawn, and (3) one hearing or workshop to be held on a Saturday, Sunday, or after 6 p.m. on a weekday. The City Council redistricting public hearing dates include the following: Tuesday, October 12, 2021, Saturday, October 16, 2021, Tuesday, November 9, 2021, Tuesday, December 14, 2021, Tuesday, January 11, 2022, Tuesday, January 25, 2022 and Tuesday, February 8, 2022, Tuesday, February 22, 2022, and Tuesday, March 8, 2022.

ATTACHMENTS

- A. Map 521
- B. Map A Modified
- C. Antioch Draft Map Demographics

Antioch Redistricting 2021-2022
February 22, 2022

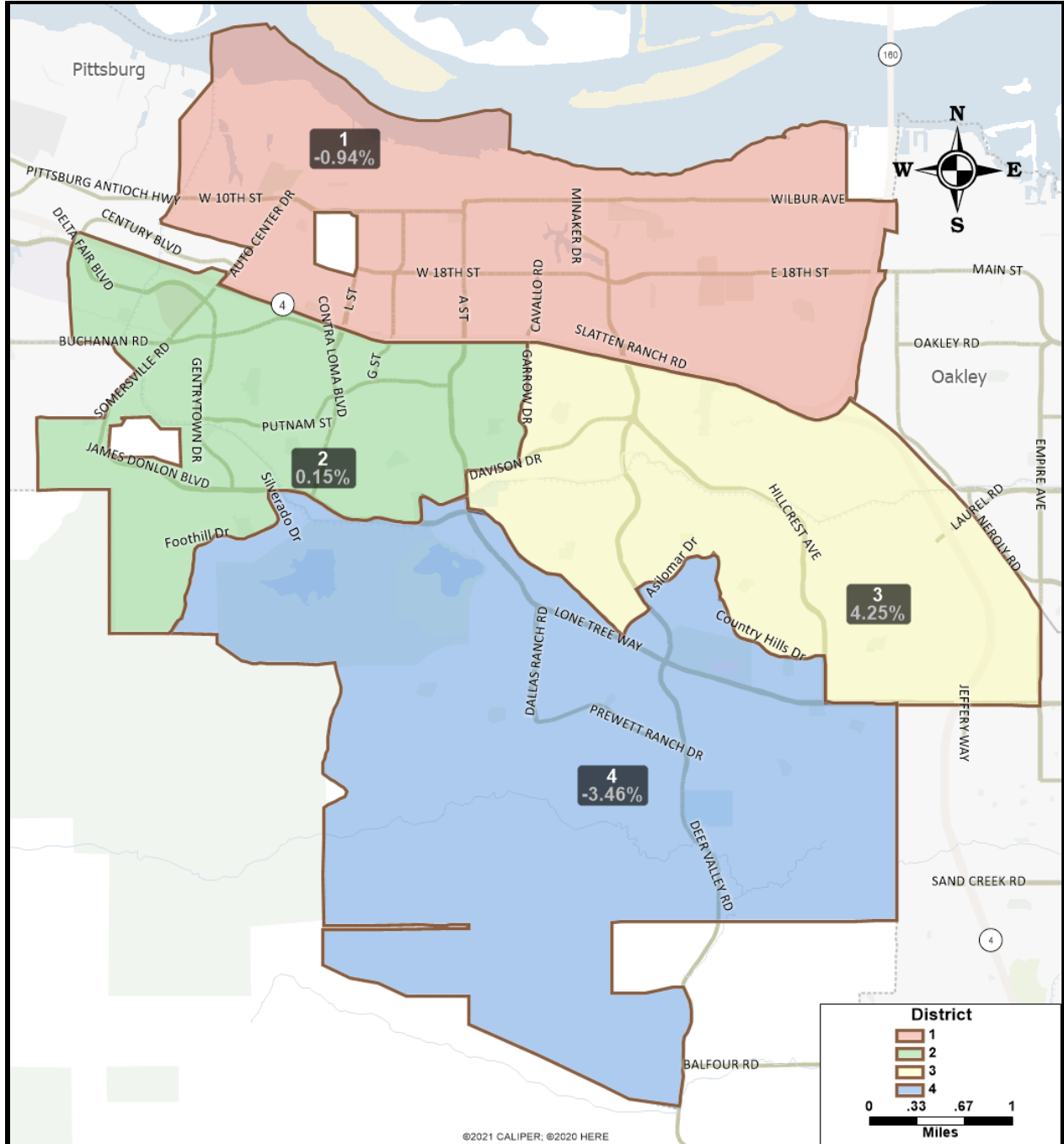
Draft Map 521



Draft Map 521 was based on Public Map Submission #02142022521.

Antioch Redistricting 2021-2022
February 22, 2022

Draft Map A - Modified



**City of Antioch Redistricting:
Draft Map Demographics
February 22, 2022**

Draft Map A								
District	Population	CVAP	% Deviation	% Latino CVAP	% Black CVAP	% Asian CVAP	% Indigenous CVAP	% NH White CVAP
1A	28622	15,694	-0.94%	26.42%	23.94%	5.96%	1.88%	40.59%
2A	28749	18,752	-0.51%	26.53%	19.74%	7.96%	1.10%	42.32%
3A	28628	19,311	-0.92%	24.16%	21.56%	17.91%	0.27%	33.42%
4A	29581	20,083	2.37%	24.70%	26.37%	18.03%	0.31%	26.46%

Draft Map B								
District	Population	CVAP	% Deviation	% Latino CVAP	% Black CVAP	% Asian CVAP	% Indigenous CVAP	% NH White CVAP
1B	28622	15694	-0.94%	26.42%	23.94%	5.96%	1.88%	40.59%
2B	28749	18752	-0.51%	26.53%	19.74%	7.96%	1.10%	42.32%
3B	29080	19268	0.64%	23.97%	20.15%	19.53%	0.28%	33.65%
4B	29129	20126	0.81%	24.88%	27.71%	16.48%	0.31%	26.25%

Draft Map C								
District	Population	CVAP	% Deviation	% Latino CVAP	% Black CVAP	% Asian CVAP	% Indigenous CVAP	% NH White CVAP
1C	28622	15,694	-0.94%	26.42%	23.94%	5.96%	1.88%	40.59%
2C	28749	18,752	-0.51%	26.53%	19.74%	7.96%	1.10%	42.32%
3C	29509	20,076	2.12%	23.40%	22.24%	17.69%	0.26%	34.29%
4C	28700	19,318	-0.67%	25.52%	25.86%	18.26%	0.32%	25.27%

Draft Map 34								
District	Population	CVAP	% Deviation	% Latino CVAP	% Black CVAP	% Asian CVAP	% Indigenous CVAP	% NH White CVAP
1	28622	15,694	-0.94%	26.42%	23.94%	5.96%	1.88%	40.59%
2	29004	19,172	0.38%	27.83%	19.10%	7.24%	1.11%	42.94%
3	28942	19,277	0.16%	22.48%	22.66%	18.53%	0.27%	33.86%
4	29012	19,697	0.40%	25.03%	26.05%	18.34%	0.28%	25.09%

Draft Map 39								
District	Population	CVAP	% Deviation	% Latino CVAP	% Black CVAP	% Asian CVAP	% Indigenous CVAP	% NH White CVAP
1	28622	15,694	-0.94%	26.42%	23.94%	5.96%	1.88%	40.59%
2	29004	19,937	0.38%	27.83%	19.10%	7.24%	1.11%	42.94%
3	28942	19,144	0.16%	22.48%	22.66%	18.53%	0.27%	33.86%
4	29012	19,065	0.40%	25.03%	26.05%	18.34%	0.28%	25.09%

Draft Map 49								
District	Population	CVAP	% Deviation	% Latino CVAP	% Black CVAP	% Asian CVAP	% Indigenous CVAP	% NH White CVAP
1	28622	15,694	-0.94%	26.42%	23.94%	5.96%	1.88%	40.59%
2	29242	19,389	1.20%	28.16%	18.63%	7.38%	1.10%	42.88%
3	28603	18,960	-1.01%	22.36%	23.66%	17.91%	0.28%	32.94%
4	29113	19,797	0.75%	24.76%	25.57%	18.92%	0.28%	25.98%

Draft Map 58								
District	Population	CVAP	% Deviation	% Latino CVAP	% Black CVAP	% Asian CVAP	% Indigenous CVAP	% NH White CVAP
1	28622	15,694	-0.94%	26.42%	23.94%	5.96%	1.88%	40.59%
2	28509	18,494	-1.34%	27.52%	19.46%	9.73%	0.89%	39.50%
3	29348	18,393	1.57%	23.44%	22.04%	20.12%	0.29%	31.01%
4	29101	21,259	0.71%	24.46%	25.92%	14.46%	0.49%	31.48%

Draft Map 87								
District	Population	CVAP	% Deviation	% Latino CVAP	% Black CVAP	% Asian CVAP	% Indigenous CVAP	% NH White CVAP
1	28622	15,694	-0.94%	26.42%	23.94%	5.96%	1.88%	40.59%
2	28765	18,677	-0.45%	27.65%	19.38%	9.70%	0.92%	39.43%
3	29272	20,463	1.30%	23.87%	21.80%	13.50%	0.61%	38.25%
4	28921	19,006	0.09%	23.96%	26.74%	21.04%	0.14%	23.72%

Draft Map 91								
District	Population	CVAP	% Deviation	% Latino CVAP	% Black CVAP	% Asian CVAP	% Indigenous CVAP	% NH White CVAP
1	28,622	15,694	-0.94%	26.42%	23.94%	5.96%	1.88%	40.59%
2	28,900	18,773	0.02%	27.60%	19.33%	9.67%	0.94%	39.53%
3	29,119	20,364	0.78%	23.84%	21.78%	13.38%	0.61%	38.40%
4	28,939	19,009	0.15%	24.01%	26.81%	21.21%	0.11%	23.47%

Draft Map 95								
District	Population	CVAP	% Deviation	% Latino CVAP	% Black CVAP	% Asian CVAP	% Indigenous CVAP	% NH White CVAP
1	27,919	16,812	-3.38%	30.40%	15.57%	6.32%	2.05%	45.12%
2	27,682	16,979	-4.20%	24.36%	26.08%	9.23%	0.91%	35.83%
3	30,063	19,281	4.04%	24.01%	21.95%	15.92%	0.44%	36.18%
4	29,916	20,768	3.53%	23.45%	27.17%	18.34%	0.16%	26.14%

Draft Map 99								
District	Population	CVAP	% Deviation	% Latino CVAP	% Black CVAP	% Asian CVAP	% Indigenous CVAP	% NH White CVAP
1	29,865	18,704	3.36%	28.93%	21.77%	13.84%	0.89%	32.26%
2	27,581	16,886	-4.55%	24.46%	26.17%	9.28%	0.91%	35.79%
3	29,235	18,573	1.18%	23.76%	19.57%	18.30%	0.31%	36.08%
4	28,899	19,677	0.01%	24.35%	24.36%	9.93%	1.22%	37.06%

Draft Map 503								
District	Population	CVAP	% Deviation	% Latino CVAP	% Black CVAP	% Asian CVAP	% Indigenous CVAP	% NH White CVAP
1	28,622	15,694	-0.94%	26.42%	23.94%	5.96%	1.88%	40.59%
2	28,264	18,305	-2.18%	27.55%	19.49%	9.77%	0.85%	39.48%
3	29,246	18,785	1.21%	22.99%	20.54%	17.70%	0.66%	36.65%
4	29,448	21,056	1.91%	24.89%	27.25%	16.43%	0.20%	26.55%

Draft Map 508								
District	Population	CVAP	% Deviation	% Latino CVAP	% Black CVAP	% Asian CVAP	% Indigenous CVAP	% NH White CVAP
1	28,622	15,694	-0.94%	26.42%	23.94%	5.96%	1.88%	40.59%
2	28,900	18,773	0.02%	27.60%	19.33%	9.67%	0.94%	39.53%
3	30,293	18,990	4.84%	23.02%	22.17%	20.10%	0.34%	30.97%
4	27,765	20,383	-3.91%	24.77%	26.11%	14.42%	0.40%	31.39%

Draft Map 512								
District	Population	CVAP	% Deviation	% Latino CVAP	% Black CVAP	% Asian CVAP	% Indigenous CVAP	% NH White CVAP
1	28,622	15,694	-0.94%	26.42%	23.94%	5.96%	1.88%	40.59%
2	28,900	18,773	0.02%	27.60%	19.33%	9.67%	0.94%	39.53%
3	29,021	19,206	0.44%	24.48%	20.84%	15.98%	0.65%	36.60%
4	29,037	20,167	0.49%	23.39%	27.42%	18.28%	0.10%	26.04%

Draft Map 516								
District	Population	CVAP	% Deviation	% Latino CVAP	% Black CVAP	% Asian CVAP	% Indigenous CVAP	% NH White CVAP
1	28,622	15,694	-0.94%	26.42%	23.94%	5.96%	1.88%	40.59%
2	28,900	18,773	0.02%	27.60%	19.33%	9.67%	0.94%	39.53%
3	29,246	18,785	1.21%	22.99%	20.54%	17.70%	0.66%	36.65%
4	28,812	20,588	-0.29%	24.78%	27.56%	16.67%	0.10%	26.21%

Draft Map A Modified								
District	Population	CVAP	% Deviation	% Latino CVAP	% Black CVAP	% Asian CVAP	% Indigenous CVAP	% NH White CVAP
1	28,622	15,694	-0.94%	26.42%	23.94%	5.96%	1.88%	40.59%
2	28,938	19,072	0.15%	27.05%	19.71%	9.15%	0.89%	40.72%
3	30,124	20,104	4.25%	24.48%	20.81%	16.96%	0.44%	35.13%
4	27,896	18,970	-3.46%	23.83%	27.51%	18.01%	0.33%	25.68%

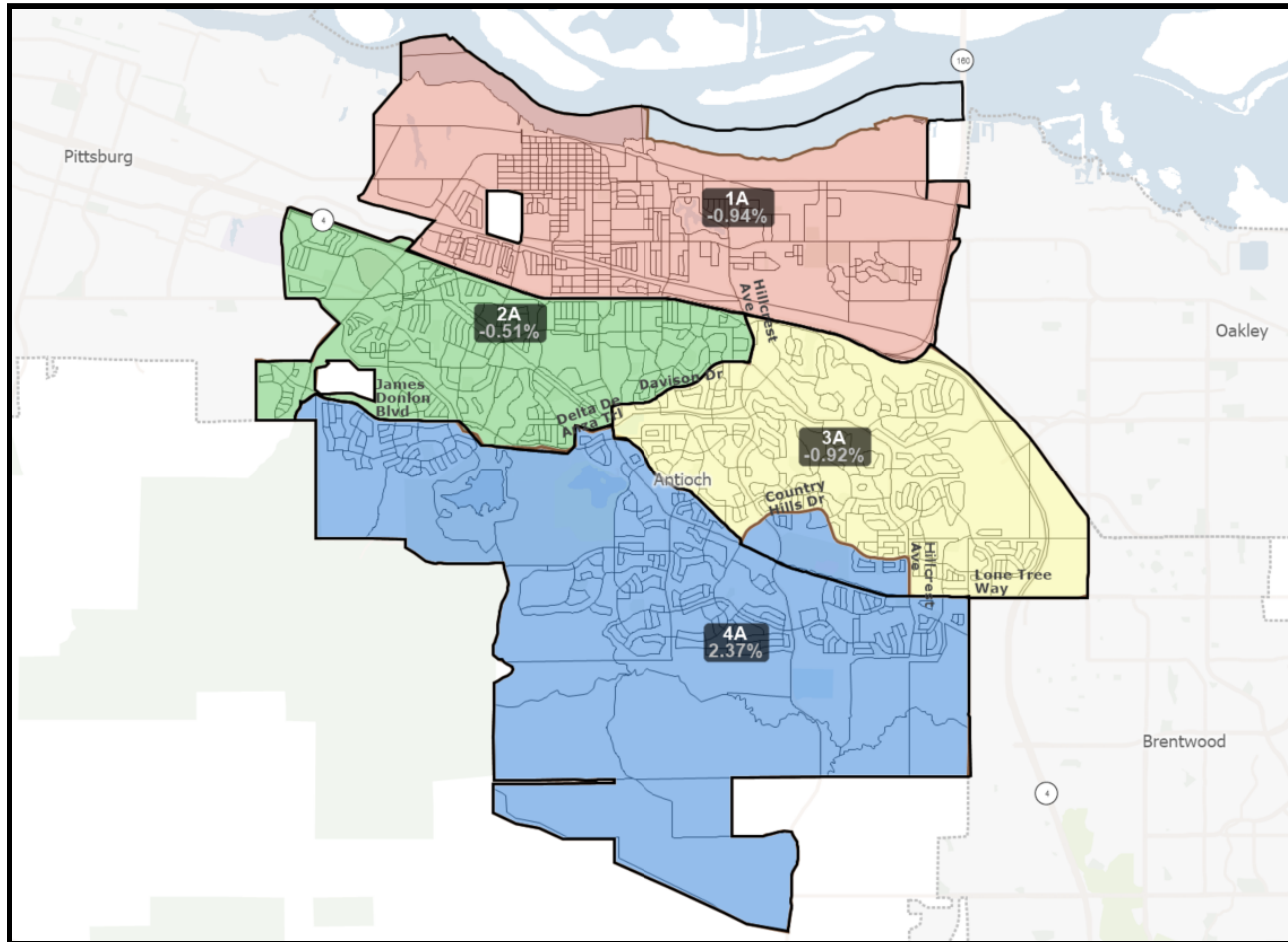
Draft Map 521								
District	Population	CVAP	% Deviation	% Latino CVAP	% Black CVAP	% Asian CVAP	% Indigenous CVAP	% NH White CVAP
1	28,622	15,694	-0.94%	26.42%	23.94%	5.96%	1.88%	40.59%
2	28,900	18,773	0.02%	27.60%	19.33%	9.67%	0.94%	39.53%
3	29,246	18,785	1.21%	22.99%	20.54%	17.70%	0.66%	36.65%
4	28,812	20,588	-0.29%	24.78%	27.56%	16.67%	0.10%	26.21%

*NH White CVAP = Non-Hispanic White Citizen Voting Age Population

Racial and ethnic characteristics of the Citizens Voting Age Population (CVAP) are tabulated according to Department of Justice standards.

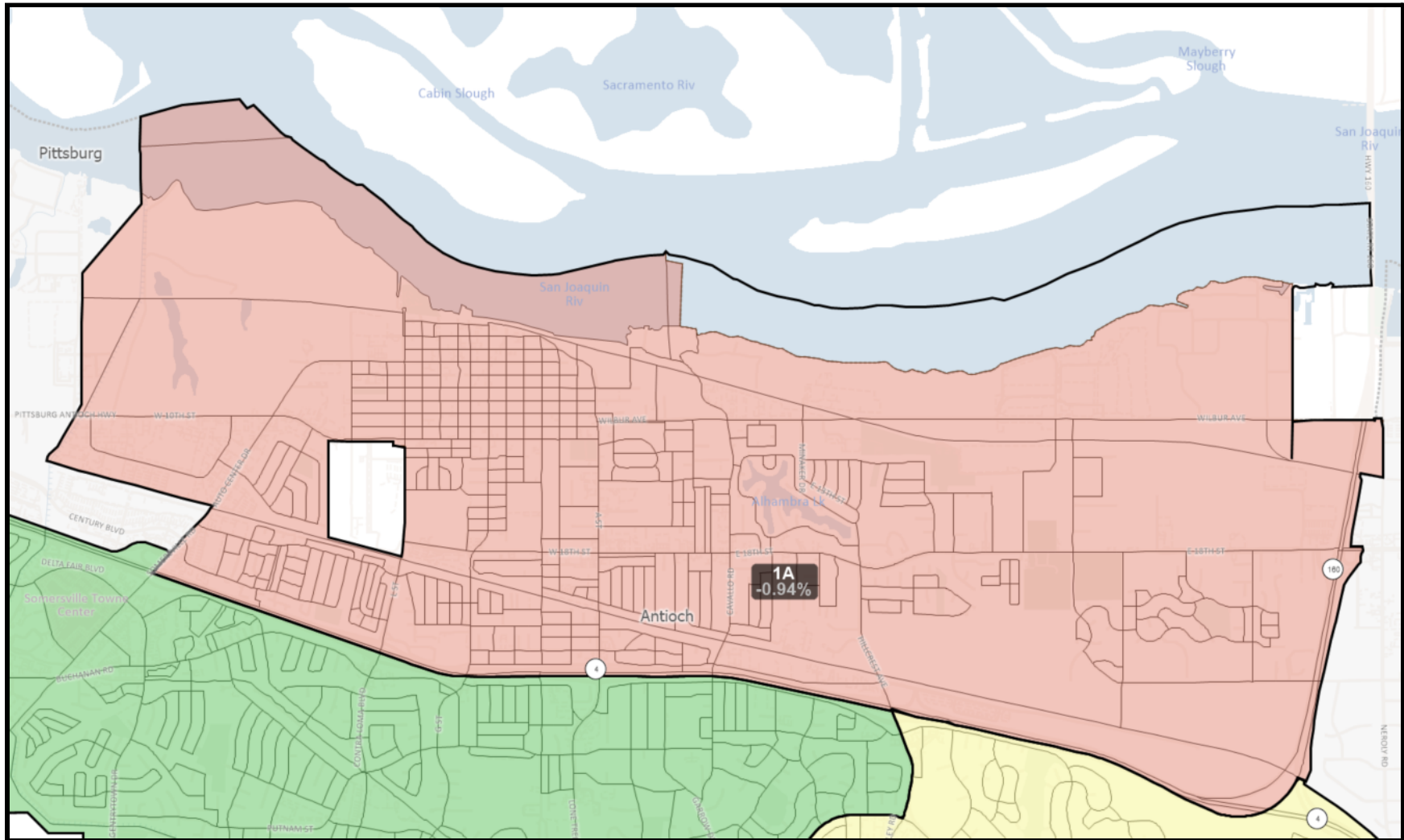
All other maps

**City of Antioch Redistricting:
Draft Map A
November 2, 2021**

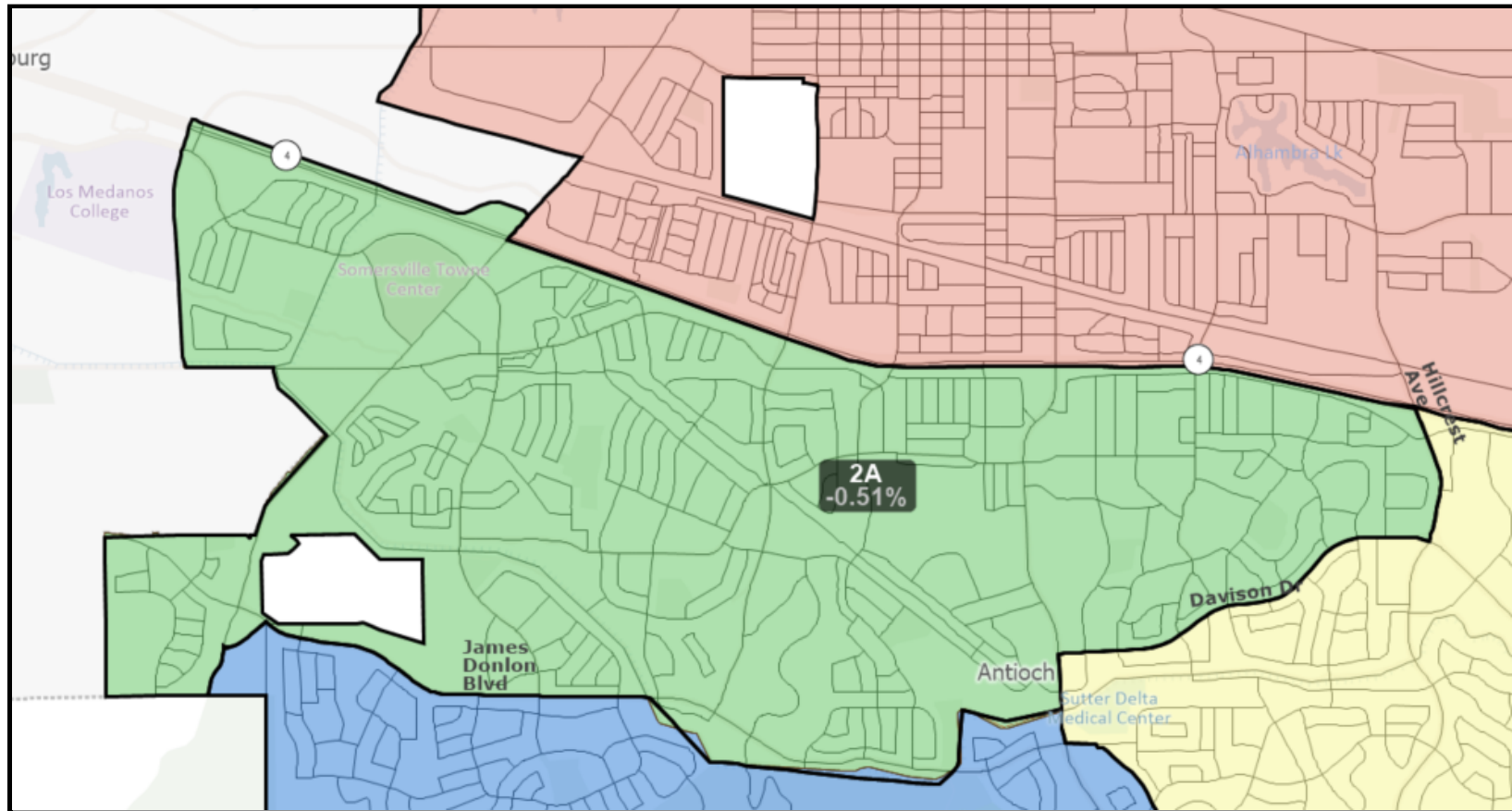


Current Antioch City Council boundaries are shown in **black** on this map. Proposed boundaries are shown in **brown** and filled in with color. Draft Map A only modifies the boundary between District 3 and 4.

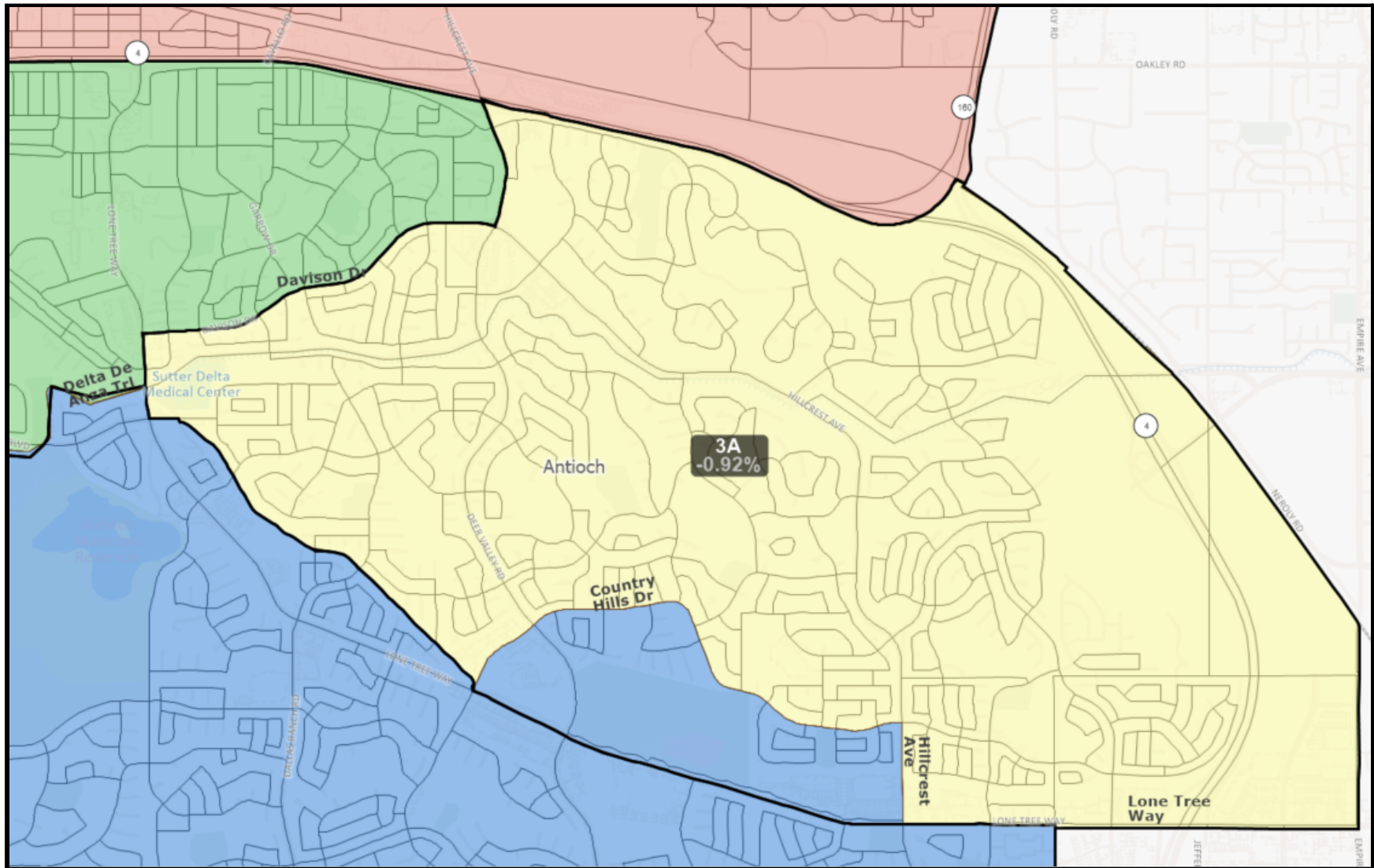
Draft Map A: District 1



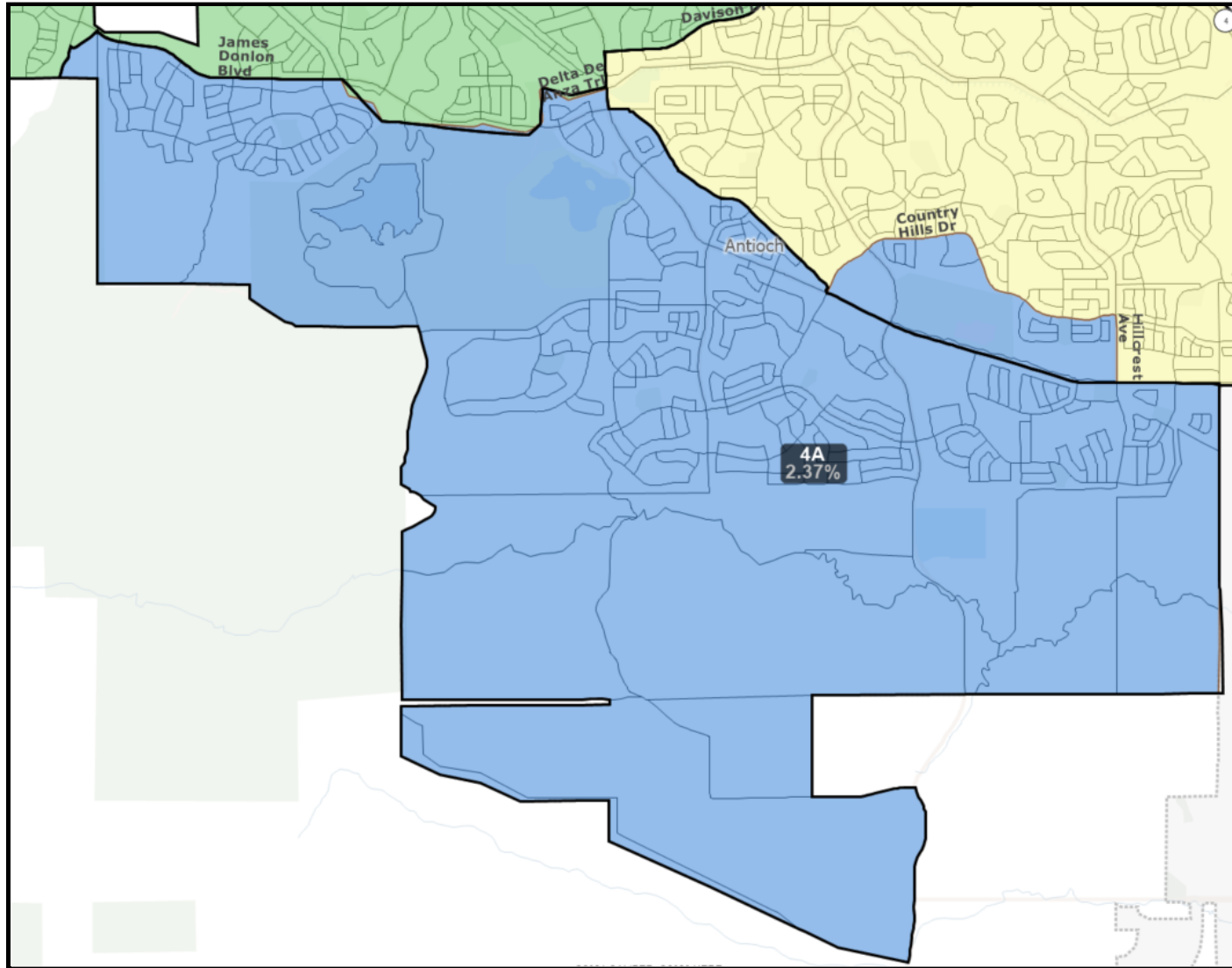
Draft Map A: District 2



Draft Map A: District 3

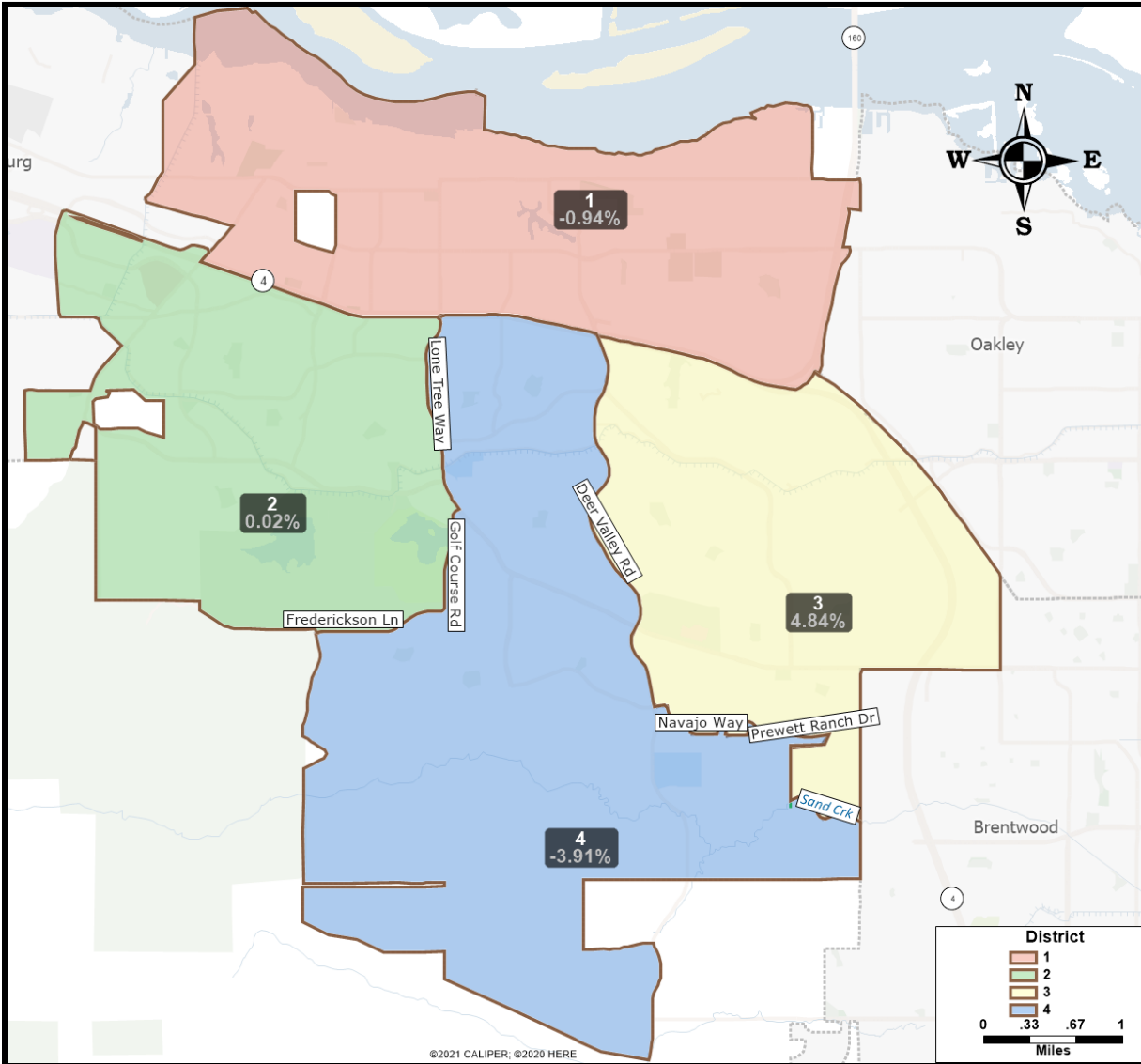


Draft Map A: District 4



Antioch Redistricting 2021-2022
January 25, 2022

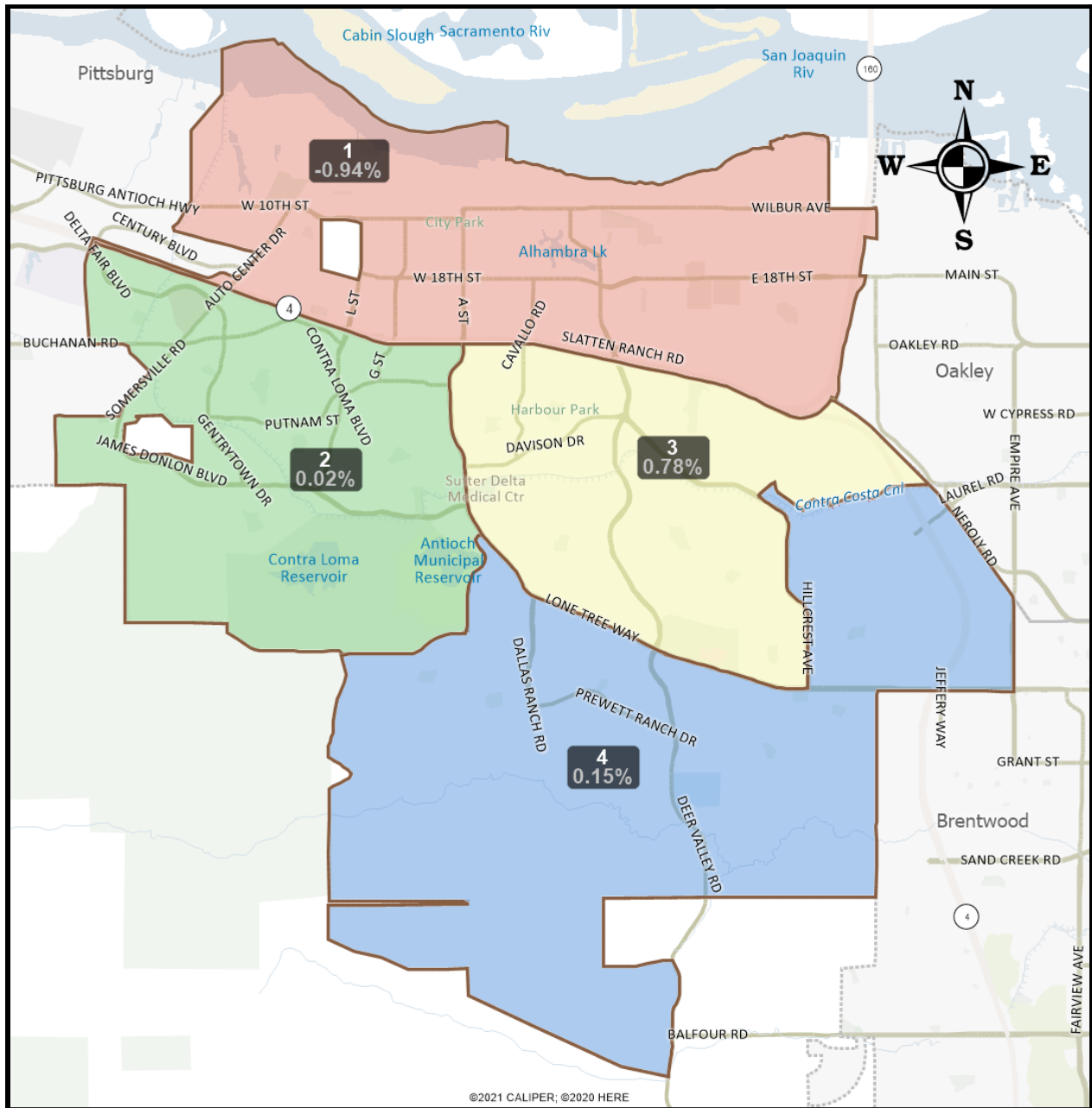
Public Map Submission #01242022508



User Comments: “Moved the homes on south side of James Donlon Blvd between Lone Tree Way and Tabora Drive as well as the Contra Loma Reservoir area from District 4 into District 2. Also, moved some homes on south side of Prewett Ranch Dr east of Deer Valley Rd from District 4 into District 3. Needs more adjustments by Q2 to divide the districts between the older neighborhoods which should all be in District 3 and the new homes in the Sand Creek area which should all be in District 4.”

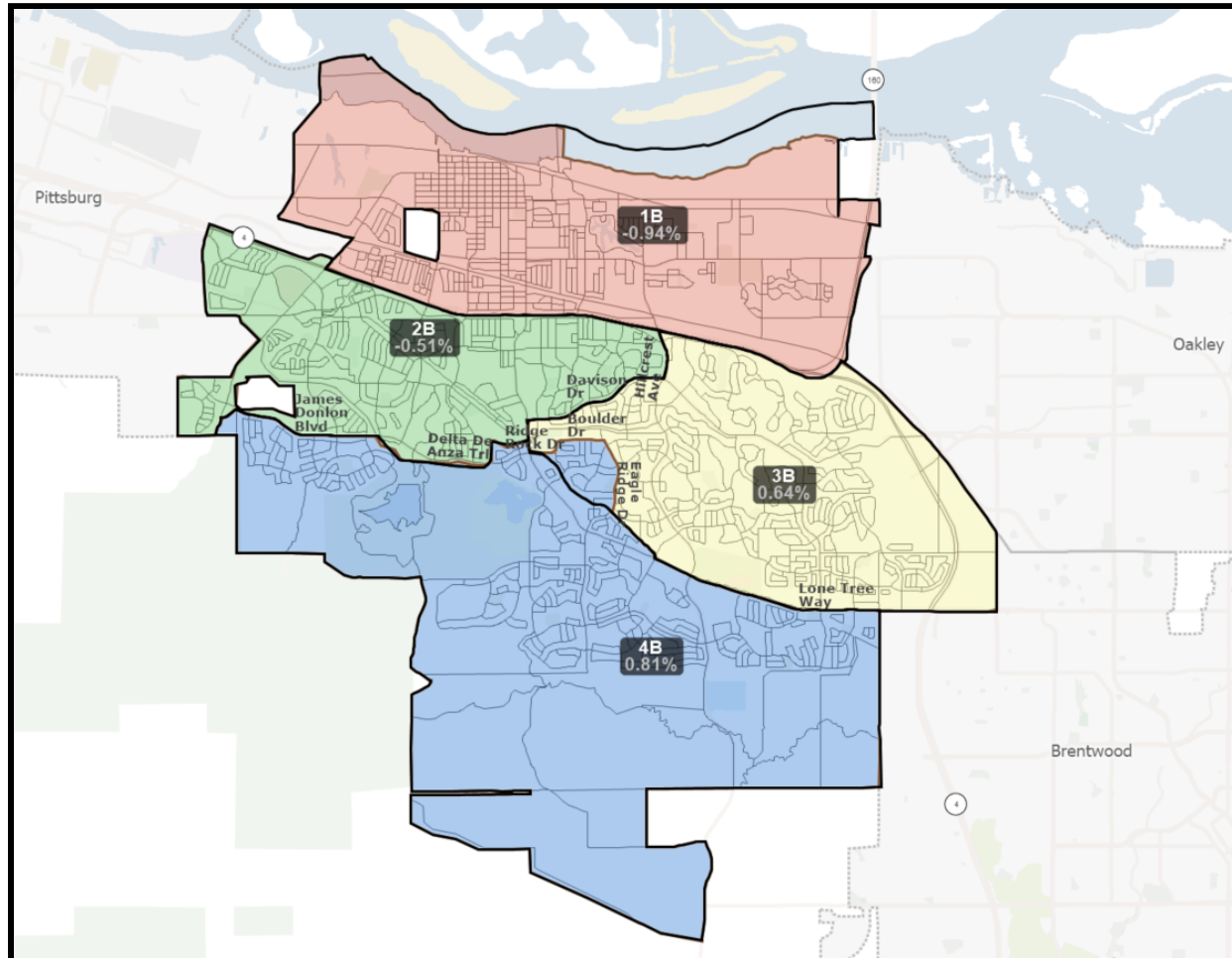
As drawn, this map currently does not have all census blocks assigned (see District 2).

**City of Antioch Redistricting:
Finalist Draft Map 91
January 26, 2022**



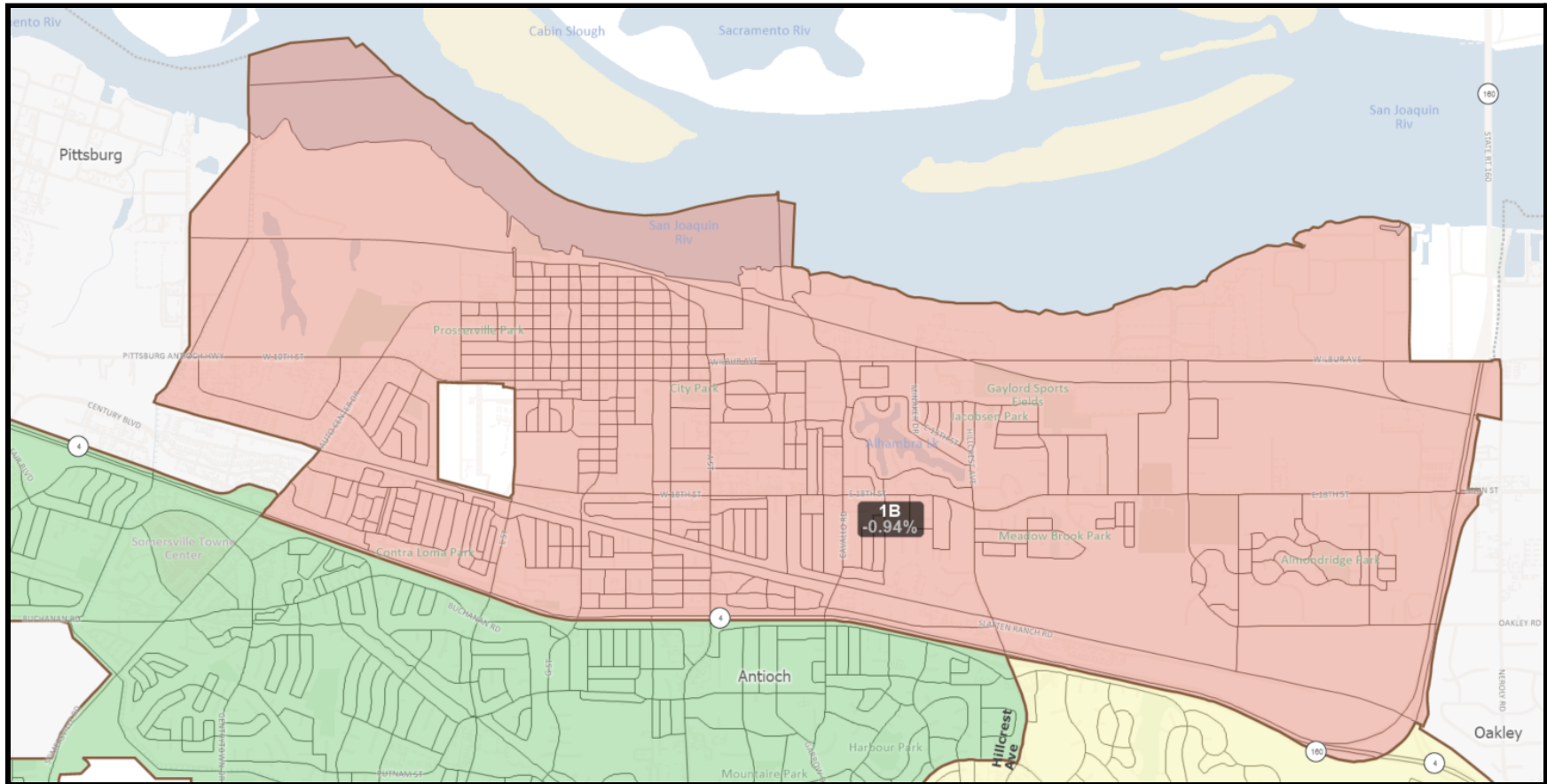
Draft Map 91 is based on Public Submission #12142021491.

City of Antioch Redistricting:
Draft Map B
November 2, 2021

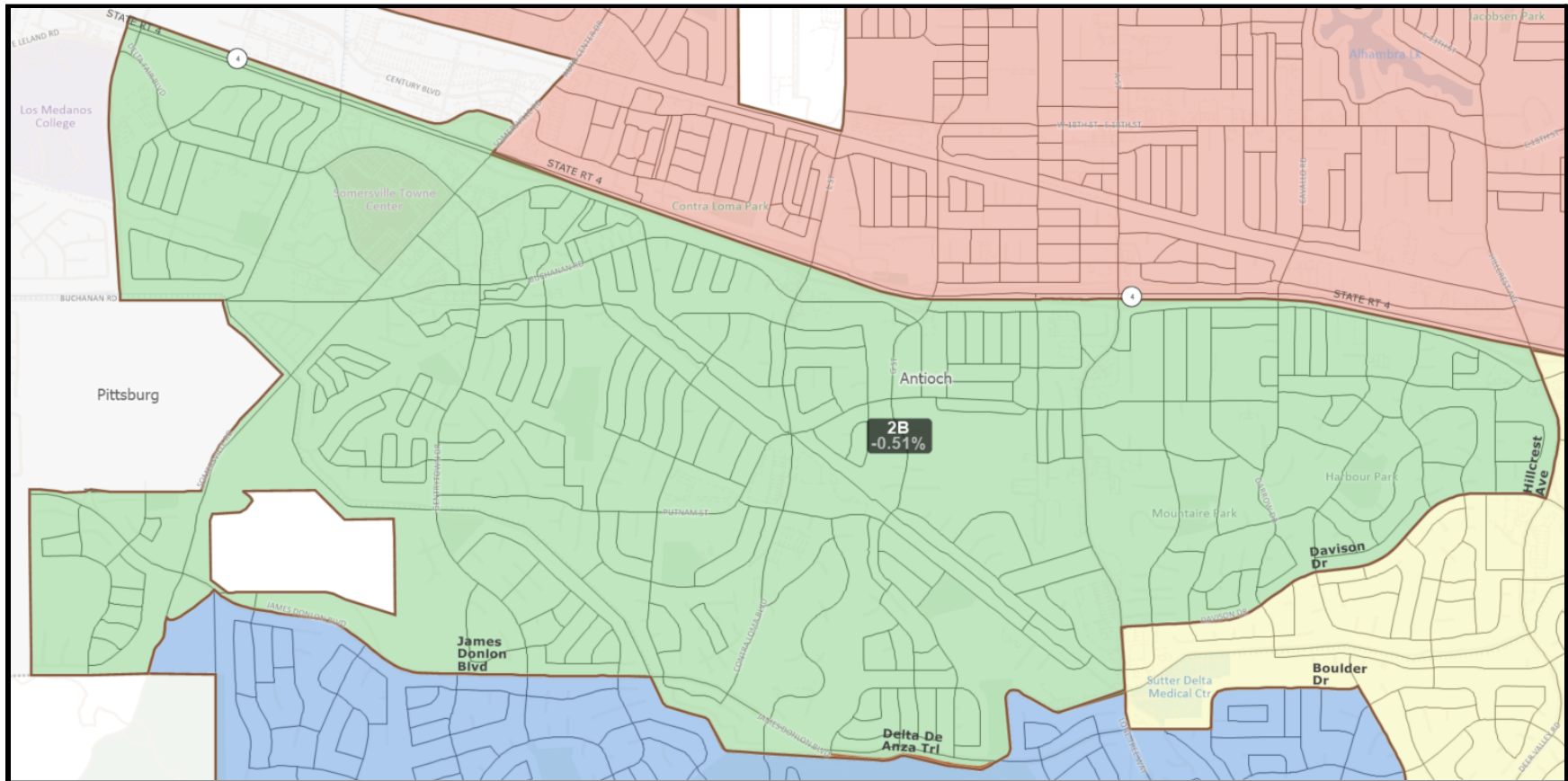


Current Antioch City Council boundaries are shown in **black** on this map. Proposed boundaries are shown in **brown** and filled in with color. Draft Map B only modifies the boundary between District 3 and 4.

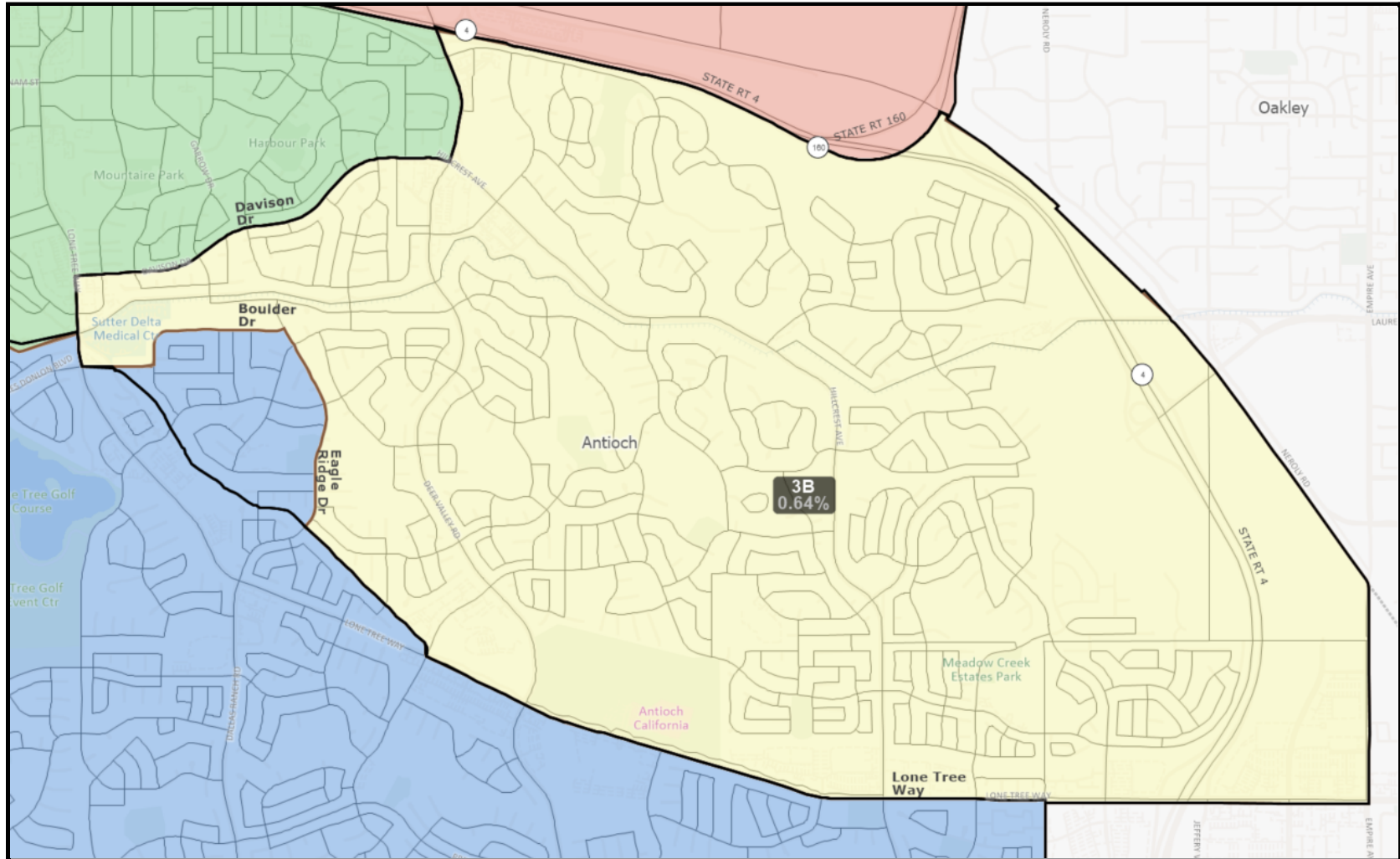
Draft Map B: District 1



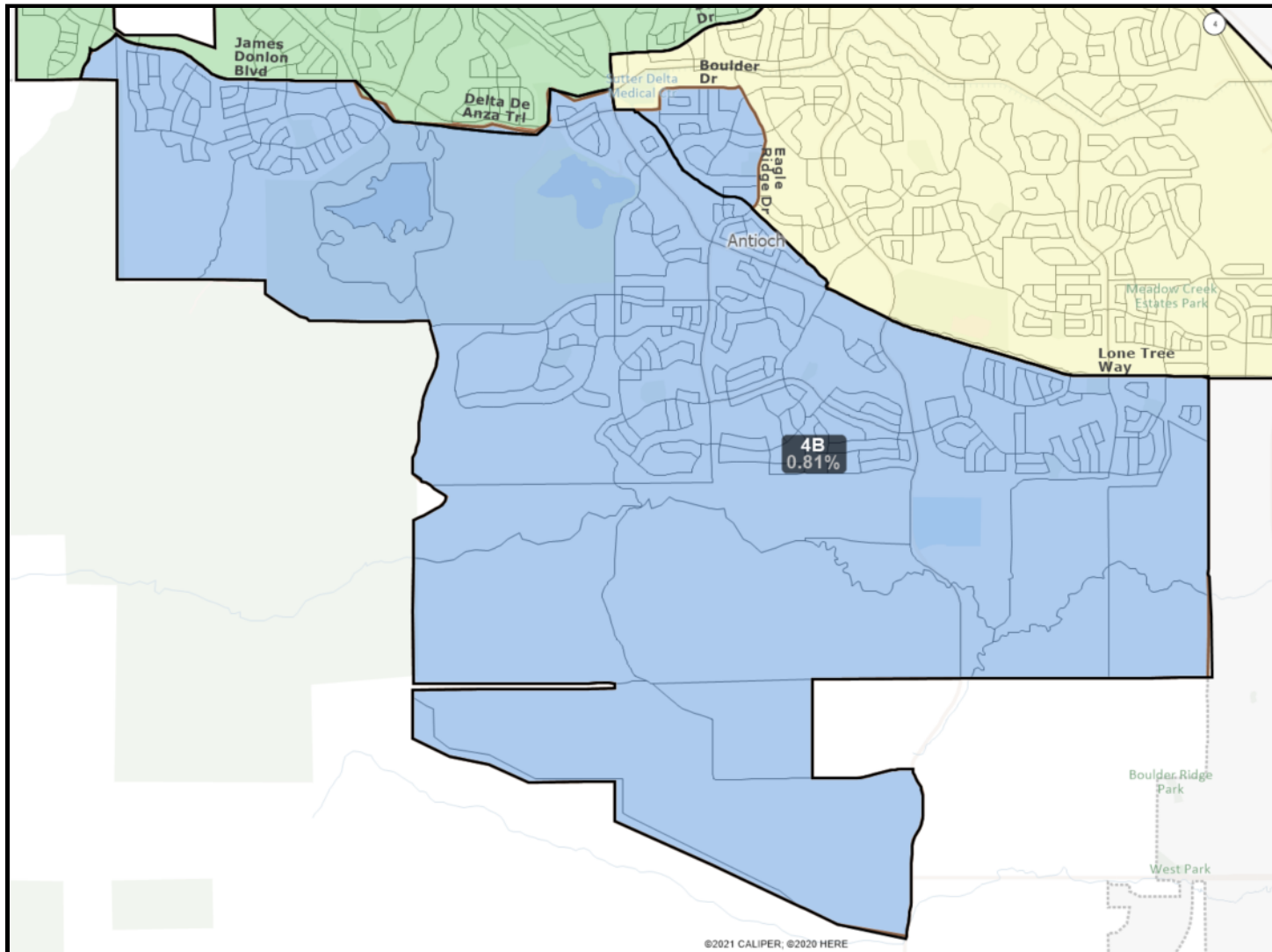
Draft Map B: District 2



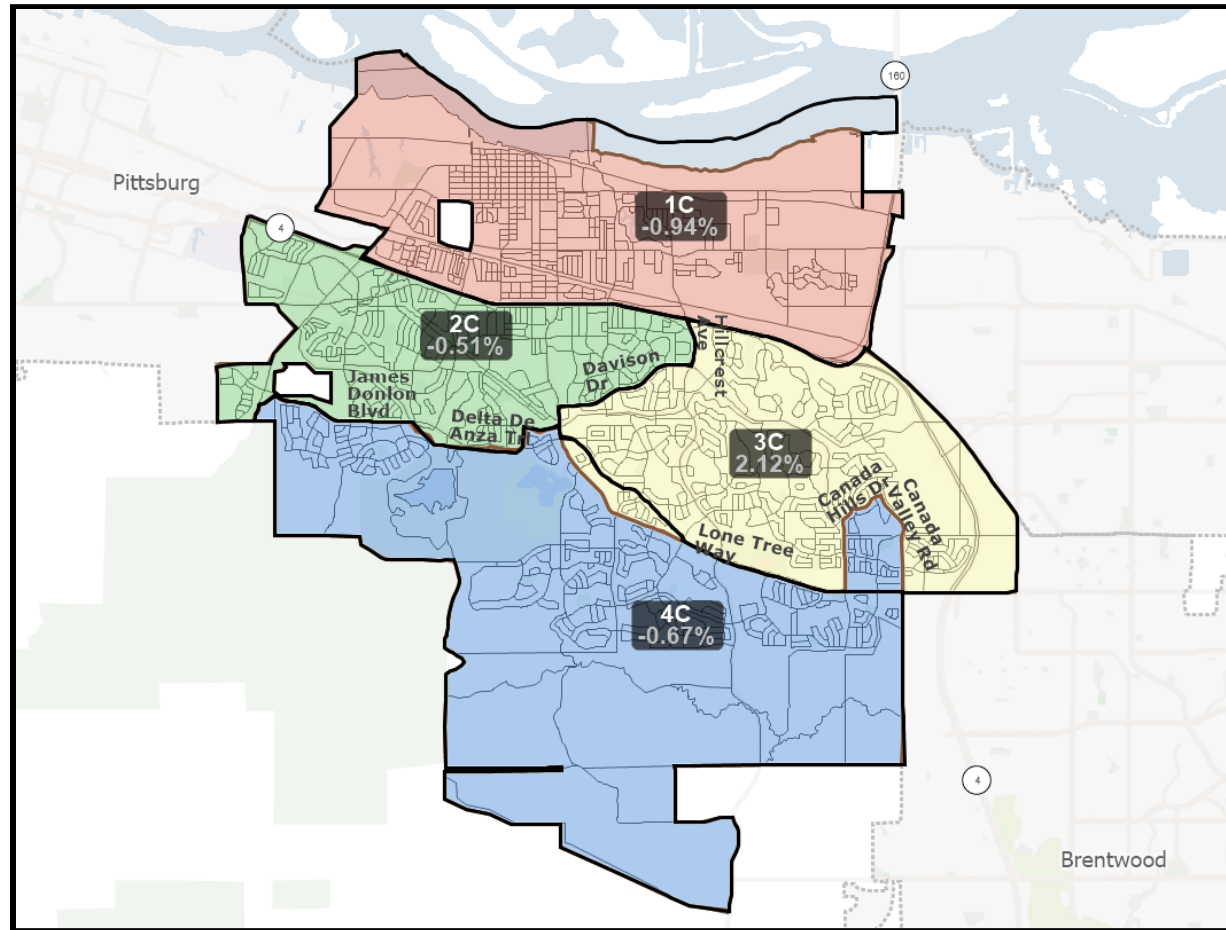
Draft Map B: District 3



Draft Map B: District 4

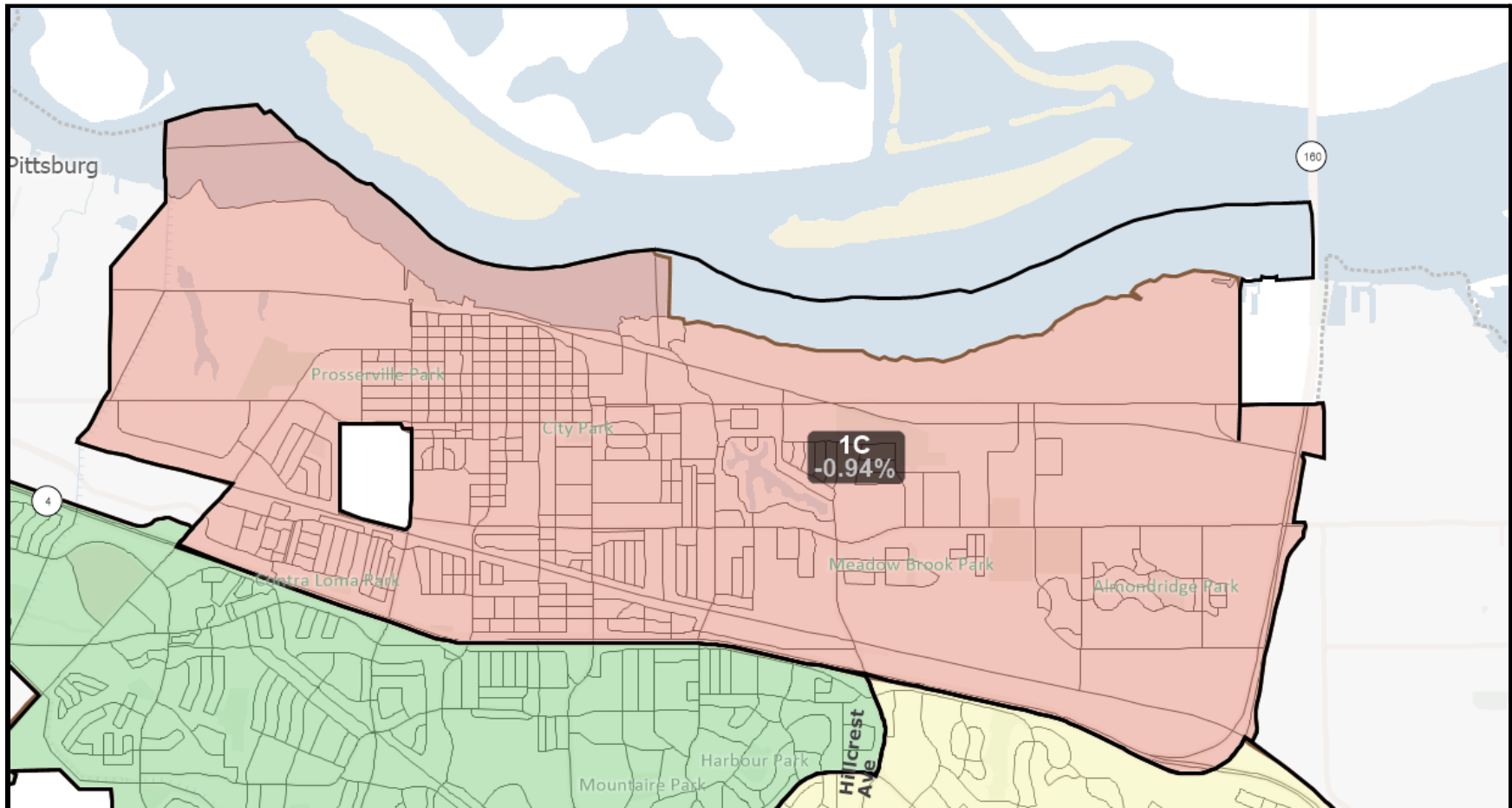


City of Antioch Redistricting:
Draft Map C
November 11, 2021

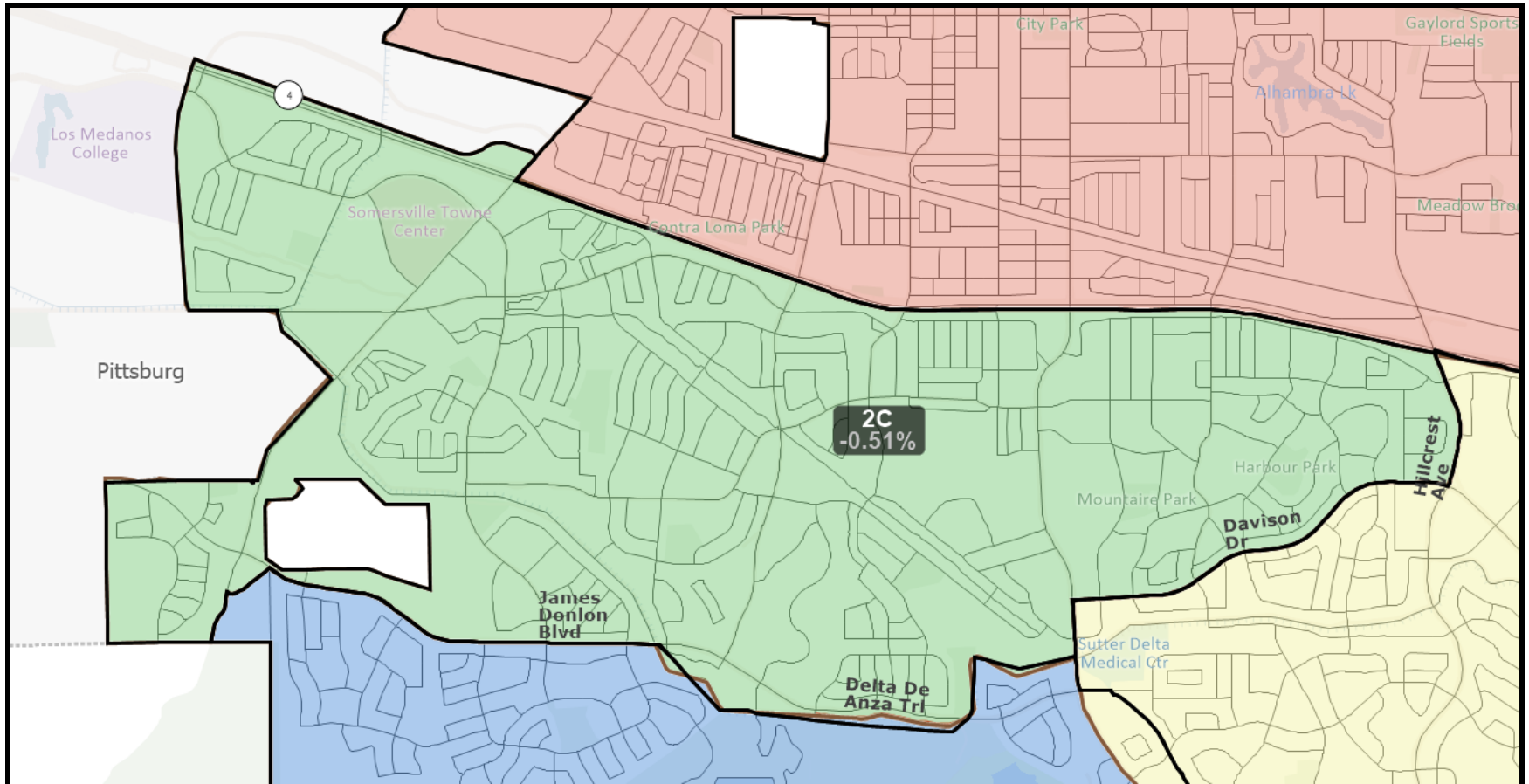


Current Antioch City Council boundaries are shown in **black** on this map. Proposed boundaries are shown in **brown** and filled in with color. Draft Map C only modifies the boundary between District 3 and 4.

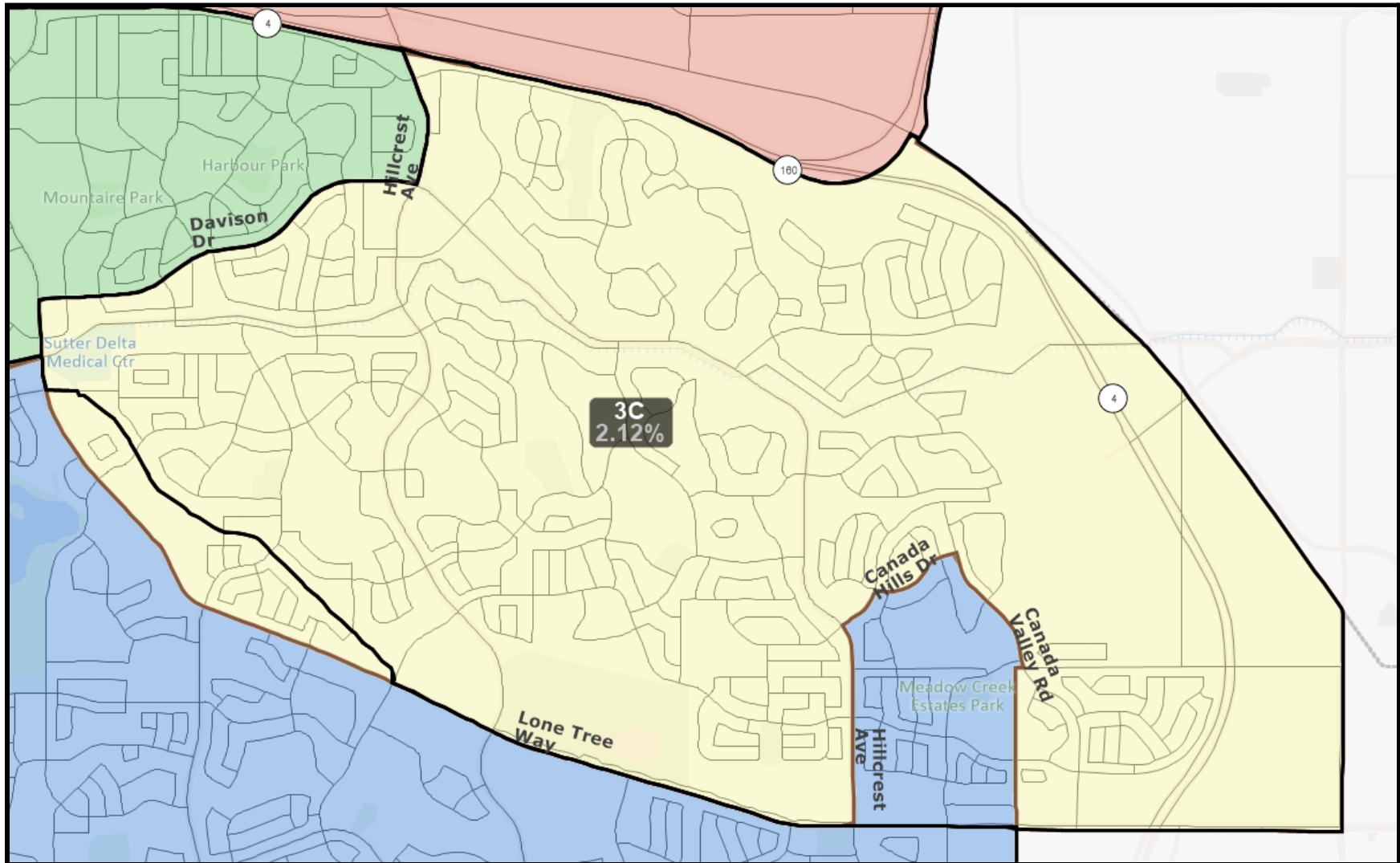
Draft Map C: District 1



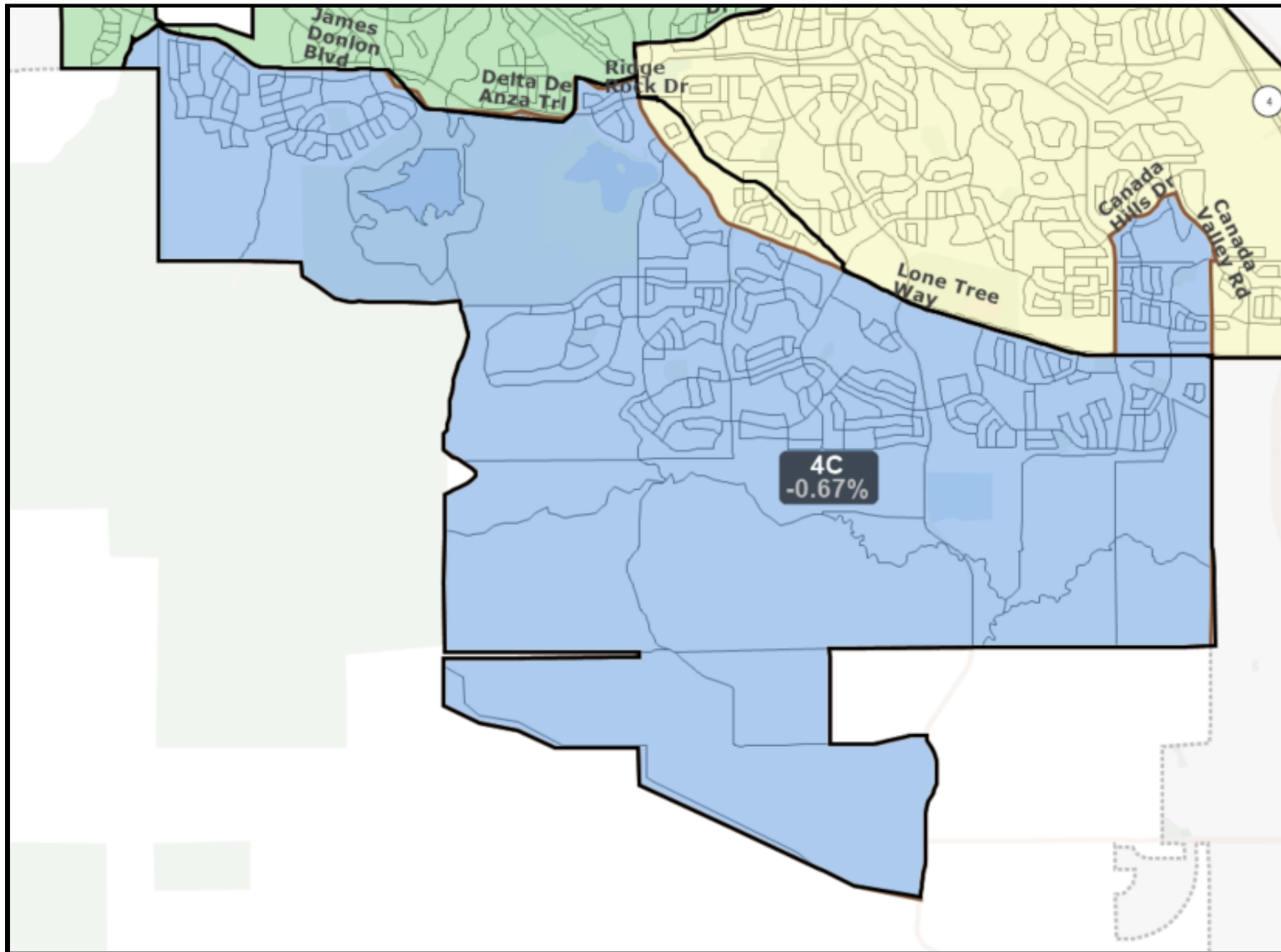
Draft Map C: District 2



Draft Map C: District 3

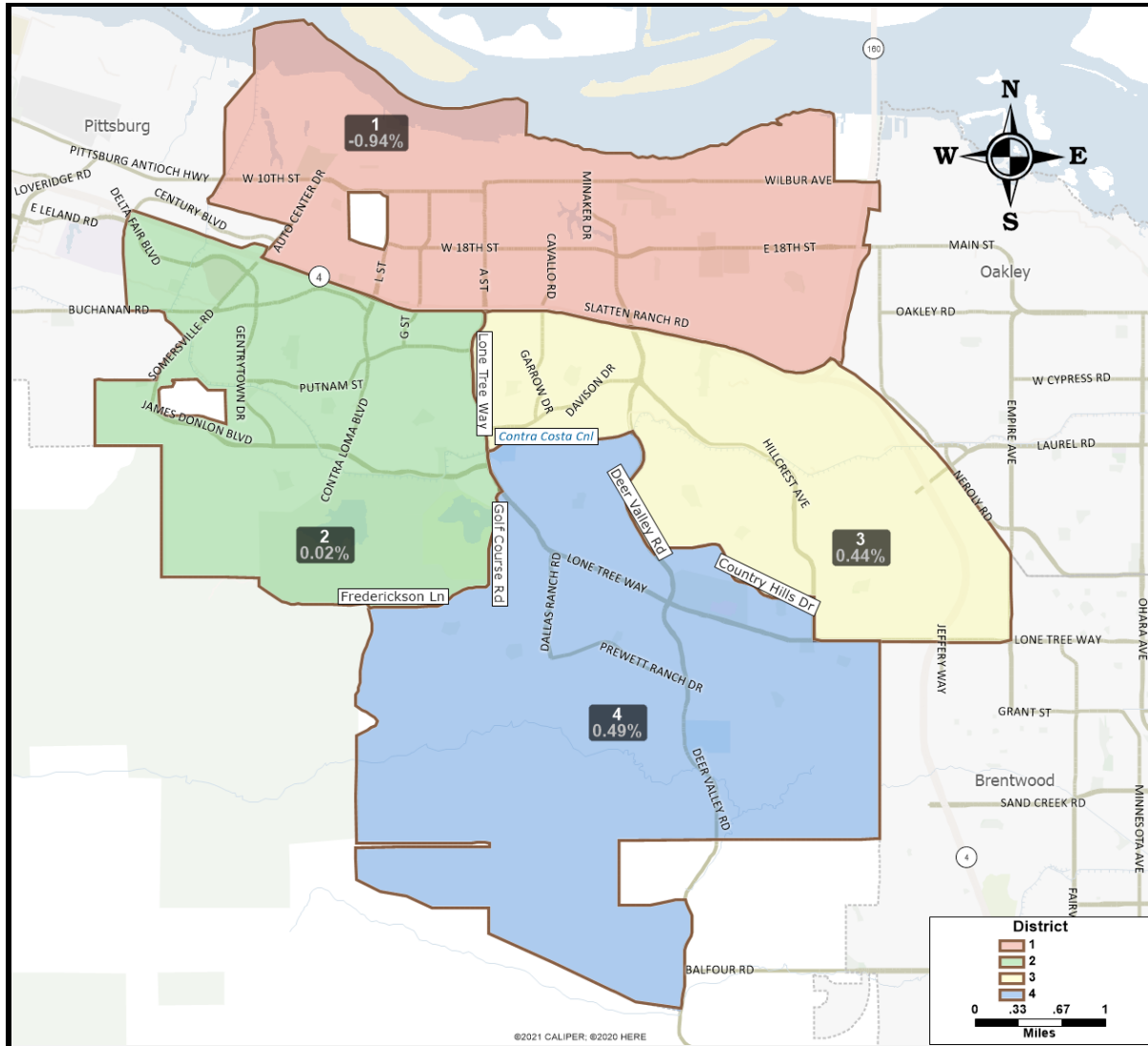


Draft Map C: District 4



Antioch Redistricting 2021-2022
February 14, 2022

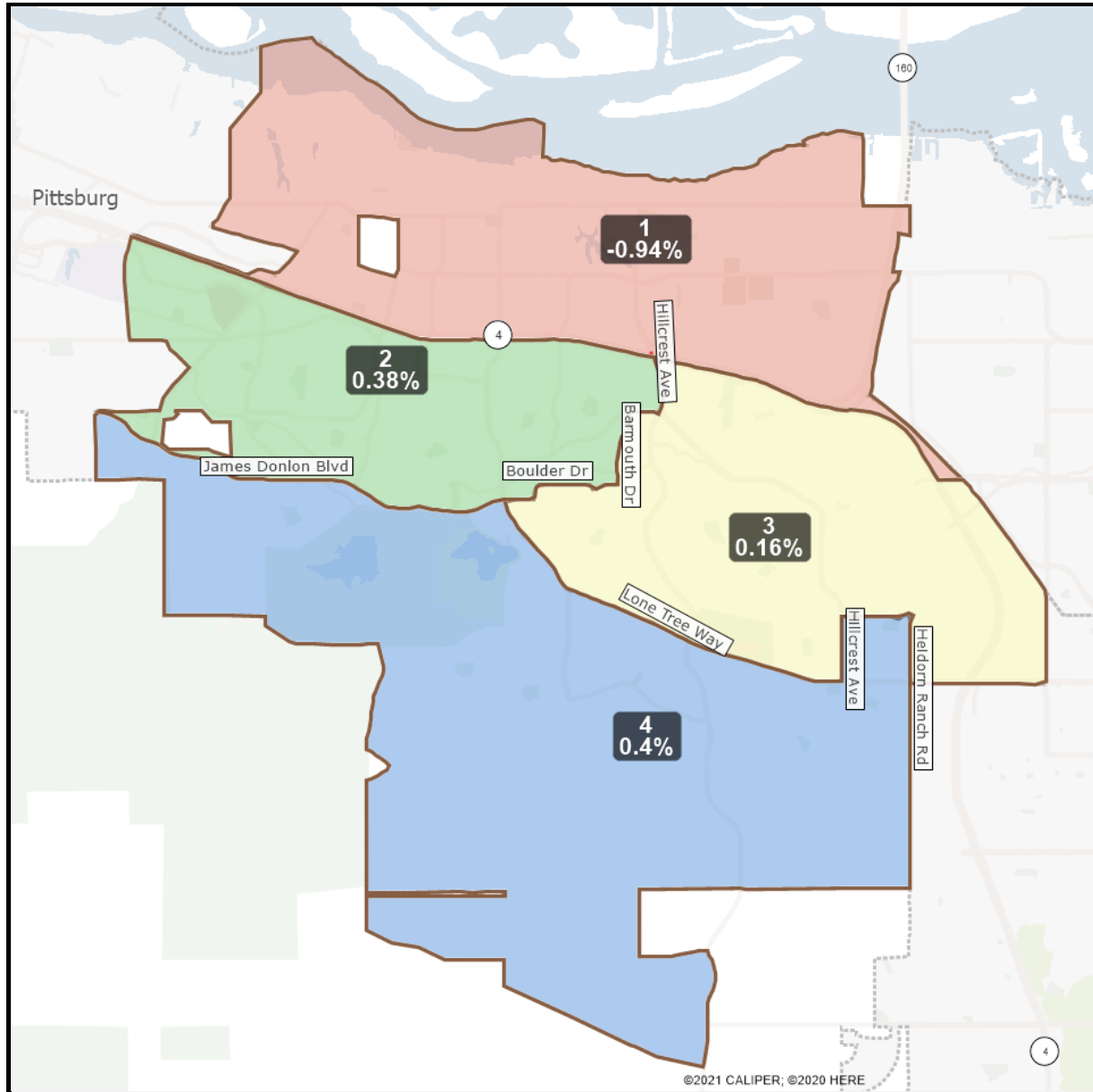
Public Map Submission #02082022512



User Comments: “Hopefully, this map will make everyone happy! It uses common sense boundary lines between districts. It uses Lone Tree Way as the boundary between Districts 2 and 3, and Districts 2 and 4. It uses the Delta DeAnza Trail/Contra Costa Canal between Lone Tree Way and Deer Valley Road as a boundary between Districts 3 and 4. It combines the Mira Vista Hills and all neighborhoods on both sides of James Donlon Blvd in District 2. It uses Deer Valley Road then Country Hills Drive between Deer Valley Road and Hillcrest Avenue, then Hillcrest Ave and Lone Tree Way as the boundary between Districts 3 and 4. The greatest population deviation between districts is 1.43% (between Districts 1 and 4). It's clear to each resident in which district they live, and it doesn't gerrymander to protect incumbents.”

Antioch Redistricting 2021
December 17, 2021

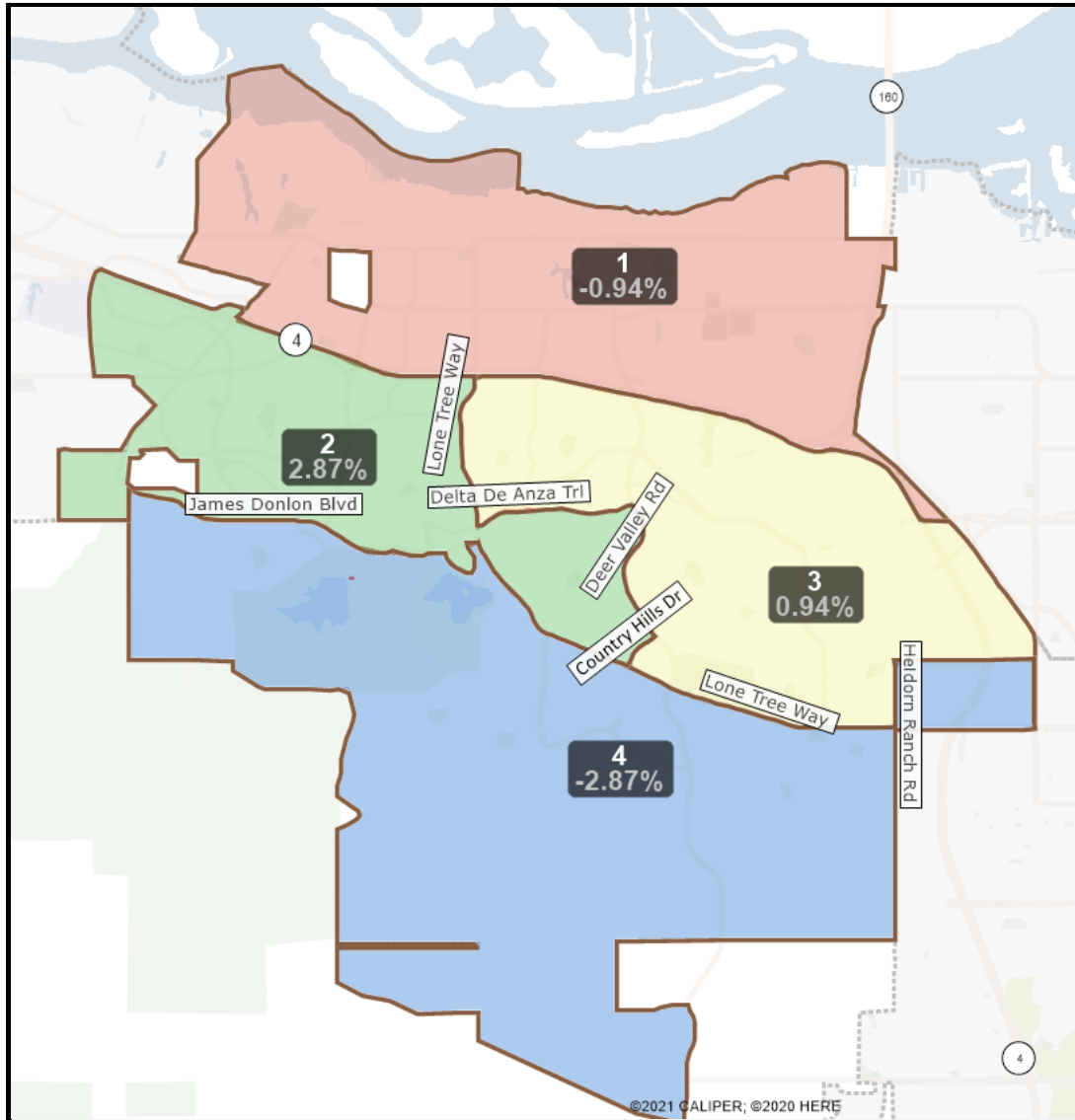
Draft Map 34



Draft Map 34 is based on Public Submission Map #11282021434.

Antioch Redistricting 2021-2022
December 17, 2021

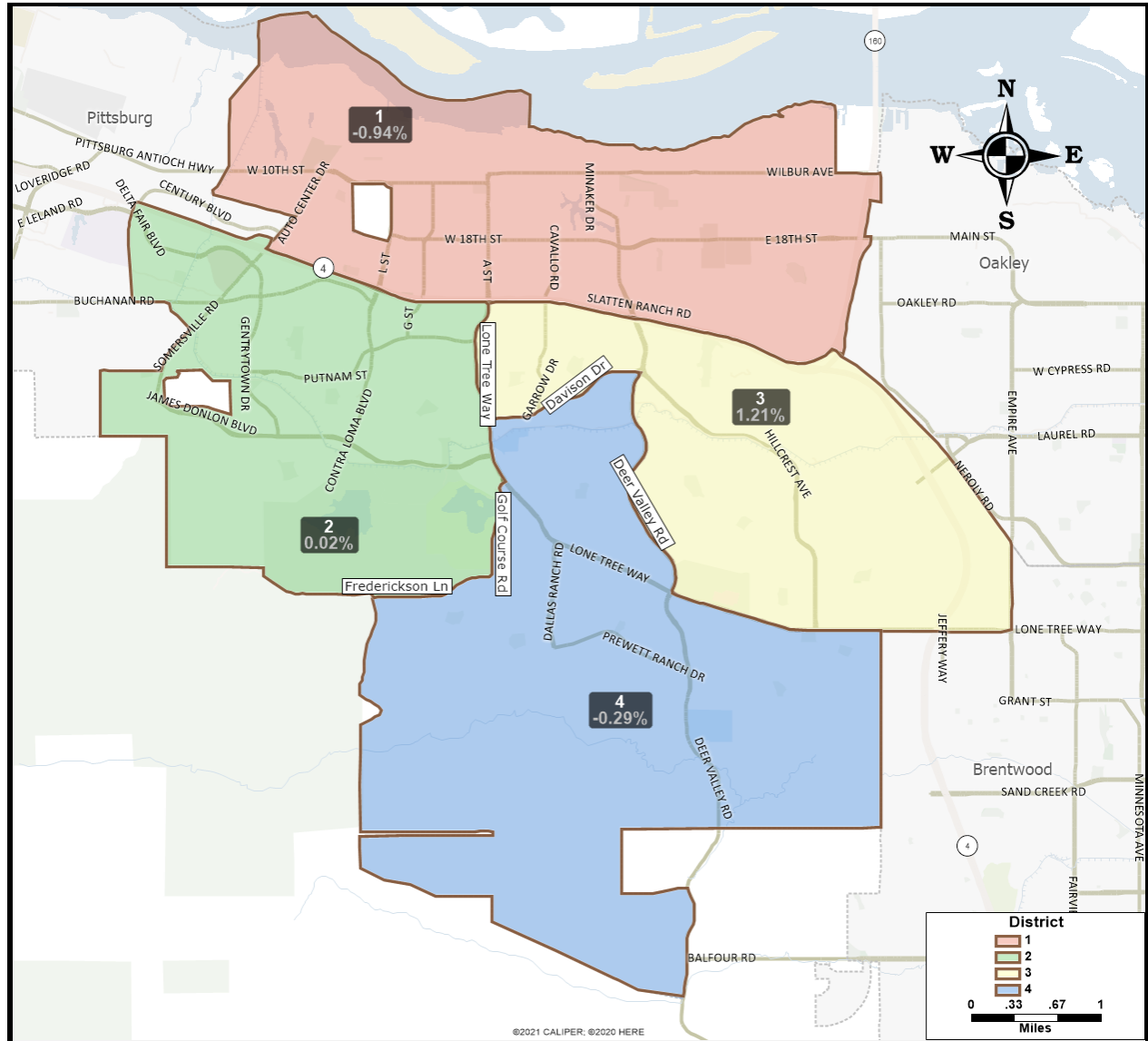
Draft Map 39



Draft Map 39 is based on Public Map Submission #1152021439. As drawn, this map does not currently meet the contiguity criterion outlined in the FAIR MAPS Act for District 4.

Antioch Redistricting 2021-2022
February 14, 2022

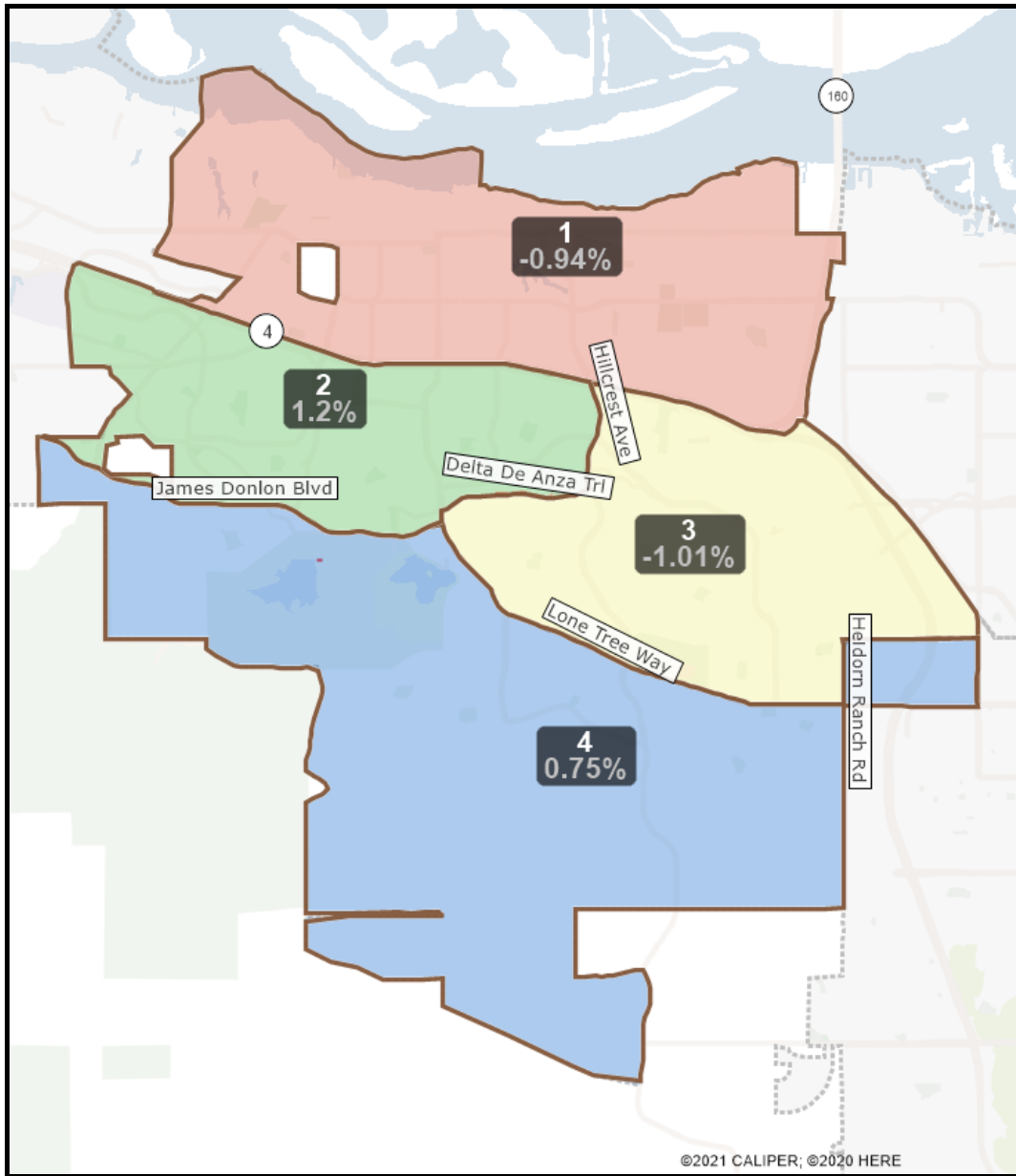
Public Map Submission #02082022516



User Comments: "This map keeps all neighborhoods together while using common sense boundary lines. The boundary line between Districts 2 and 3 is Lone Tree Way. The boundary between Districts 2 and 4 is Lone Tree Way and Golf Course Road. The boundary between Districts 3 and 4 is Davison Drive, Deer valley Road and Lone Tree Way. The greatest population deviation between districts is 2.15% (Districts 1 and 3)."

Antioch Redistricting 2021-2022
December 17, 2021

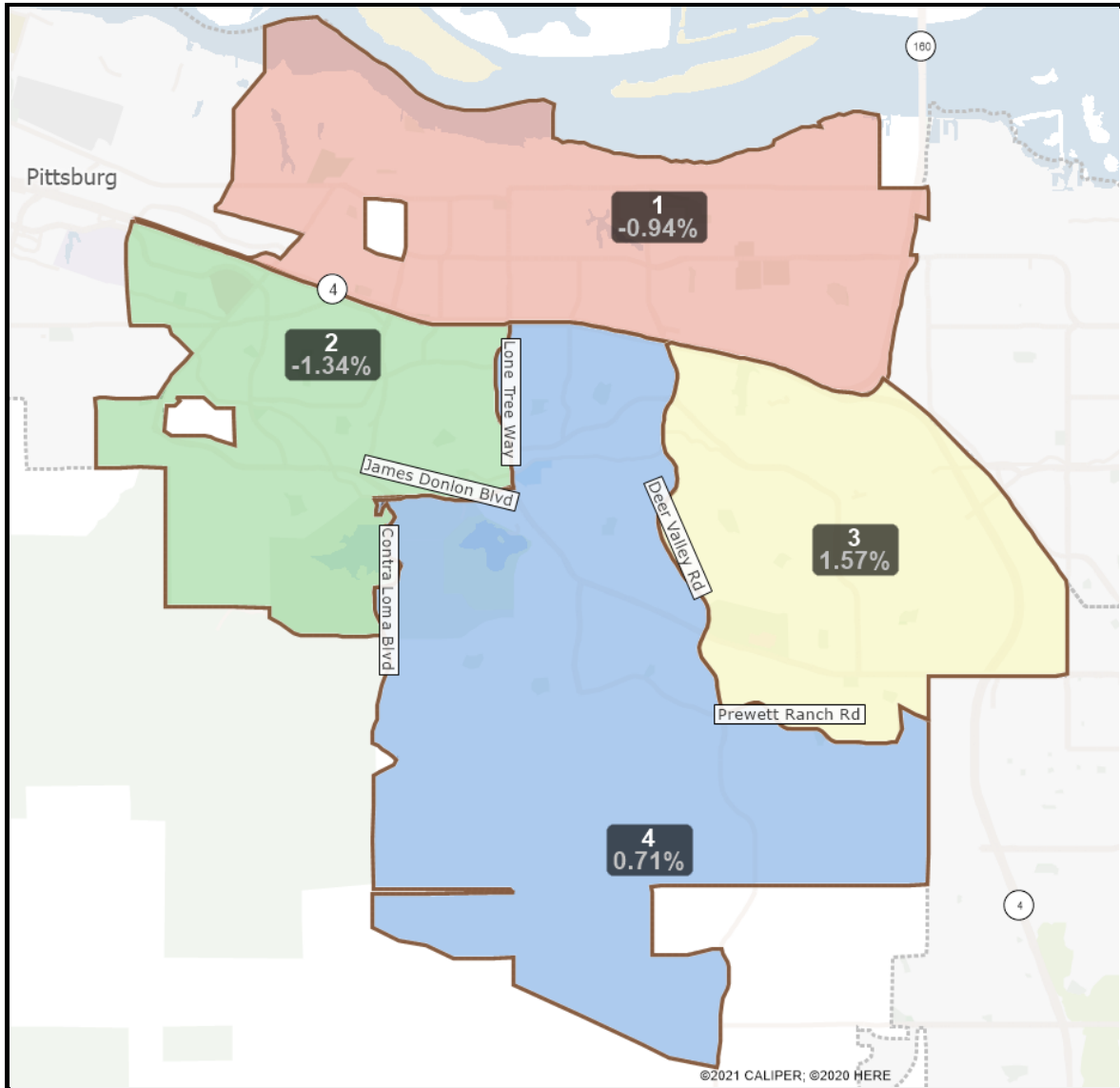
Draft Map 49



Draft Map 49 is based on Public Map Submission #11162021449. As drawn, this map does not currently meet the contiguity criterion outlined in the FAIR MAPS Act for District 4.

Antioch Redistricting 2021
December 13, 2021

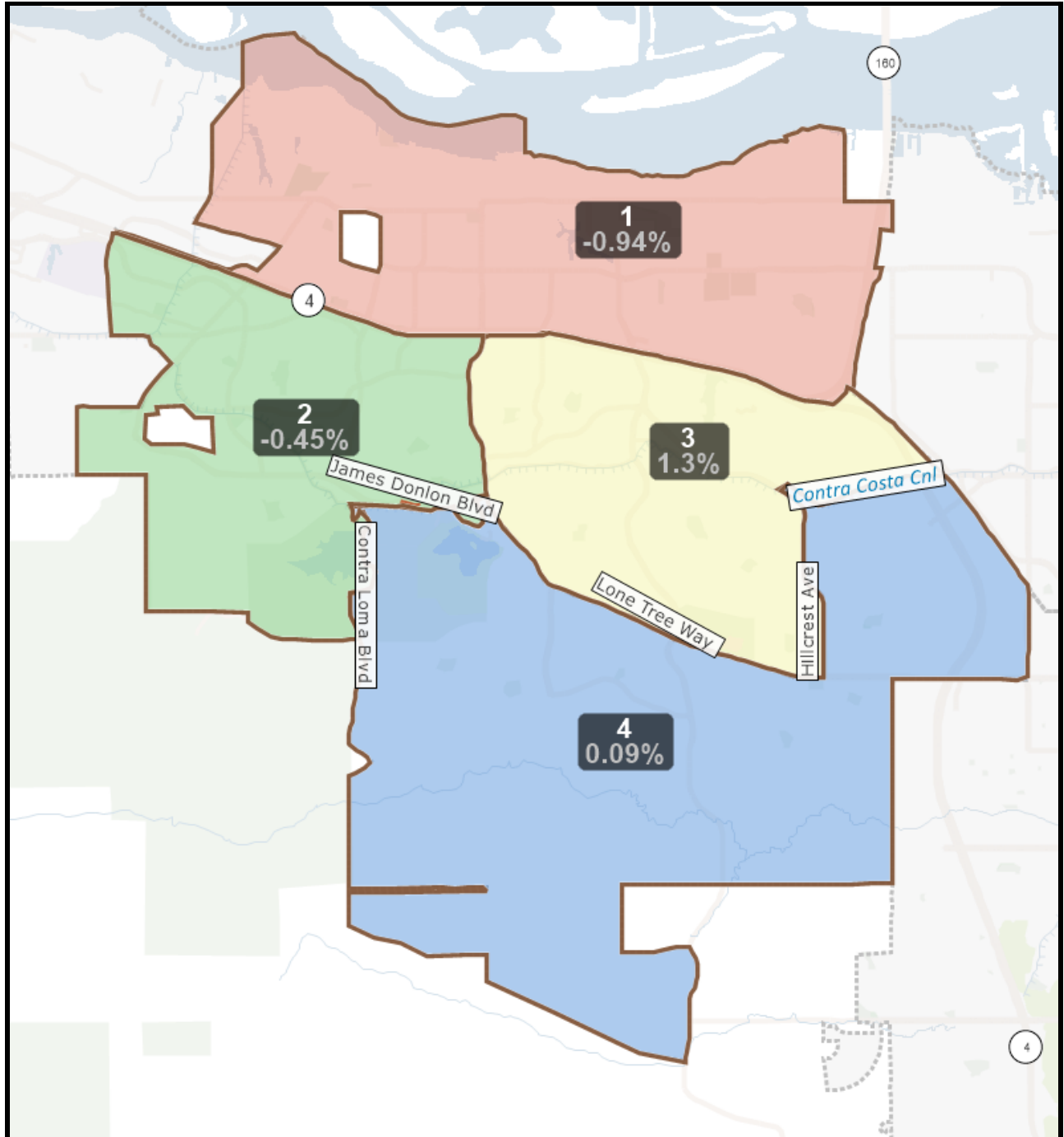
Draft Map 58



Draft Map 58 is based on Public Map Submission #11212021458.

Antioch Redistricting 2021
December 17, 2021

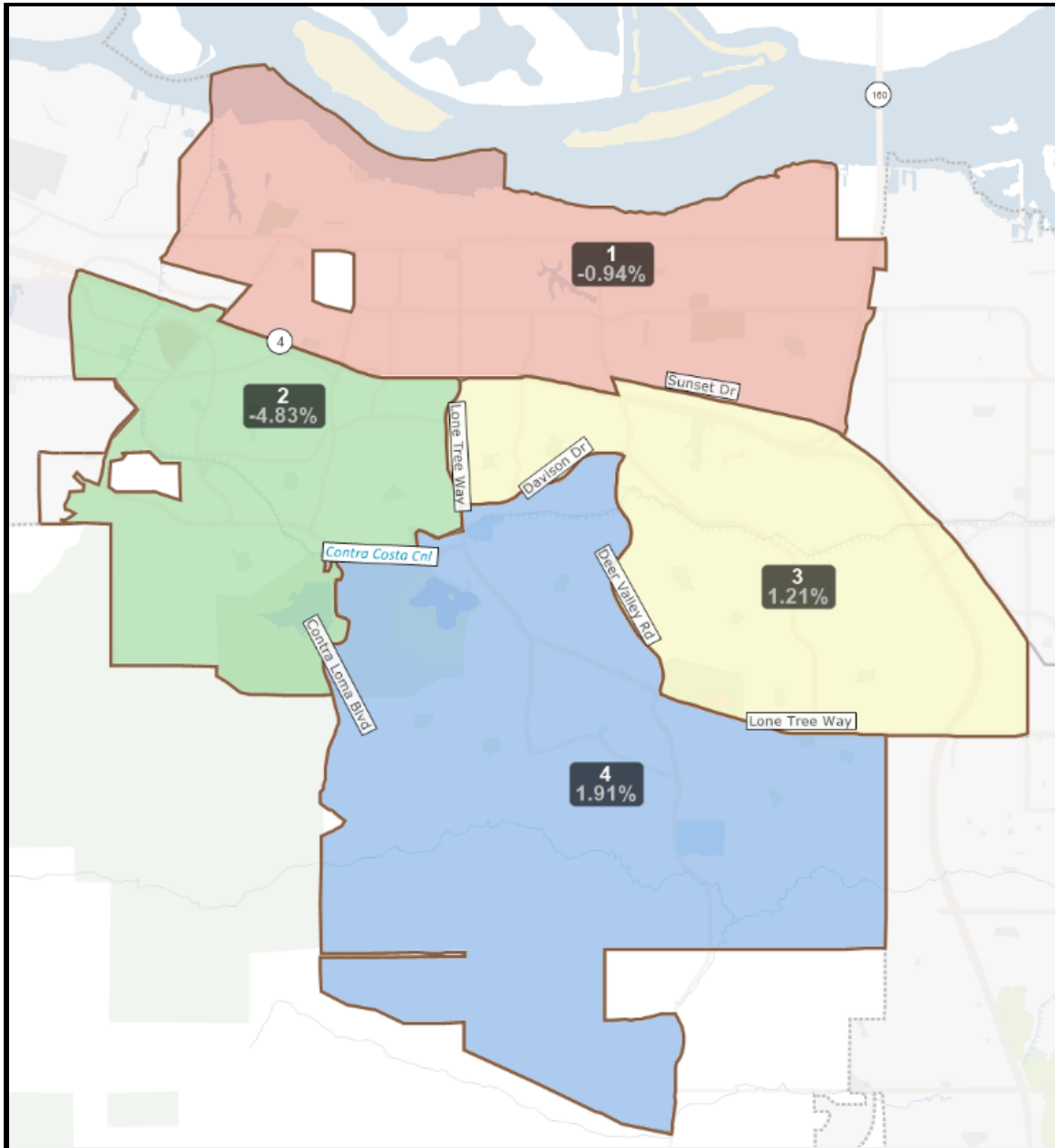
Draft Map 87



Draft Map 87 is based on Public Map Submission #12142021487.

Antioch Redistricting 2021-2022
January 11, 2022

Public Map Submission #01102022503

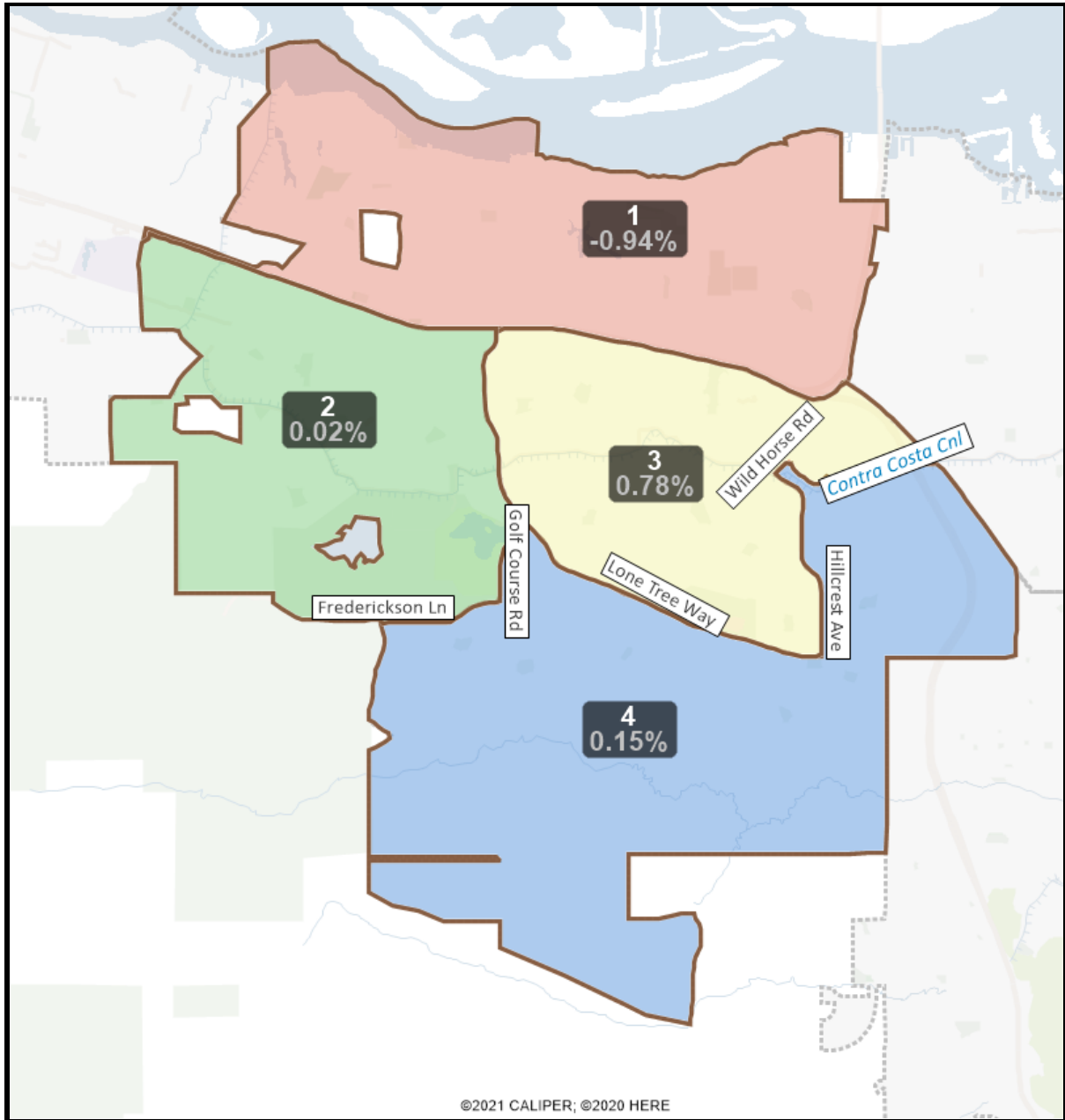


User Comments: None.

As drawn, this map currently does not have all census blocks assigned (see District 2).

Antioch Redistricting 2021-2022
December 17, 2021

Public Map Submission #12142021491

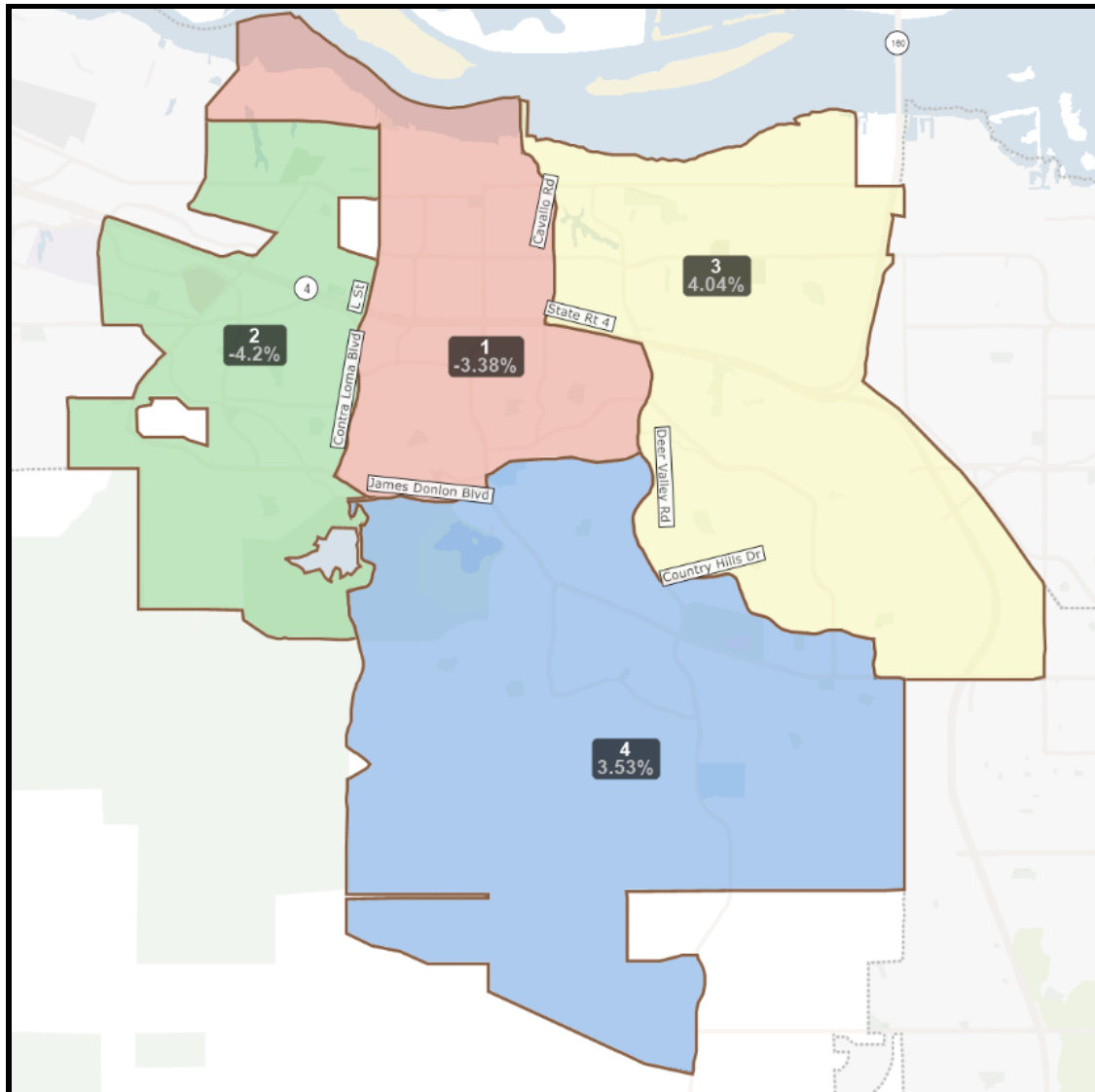


User Comments: None.

As drawn, this map currently does not have all census blocks assigned (see District 2).

Antioch Redistricting 2021-2022
January 3, 2022

Public Map Submission #12172021495

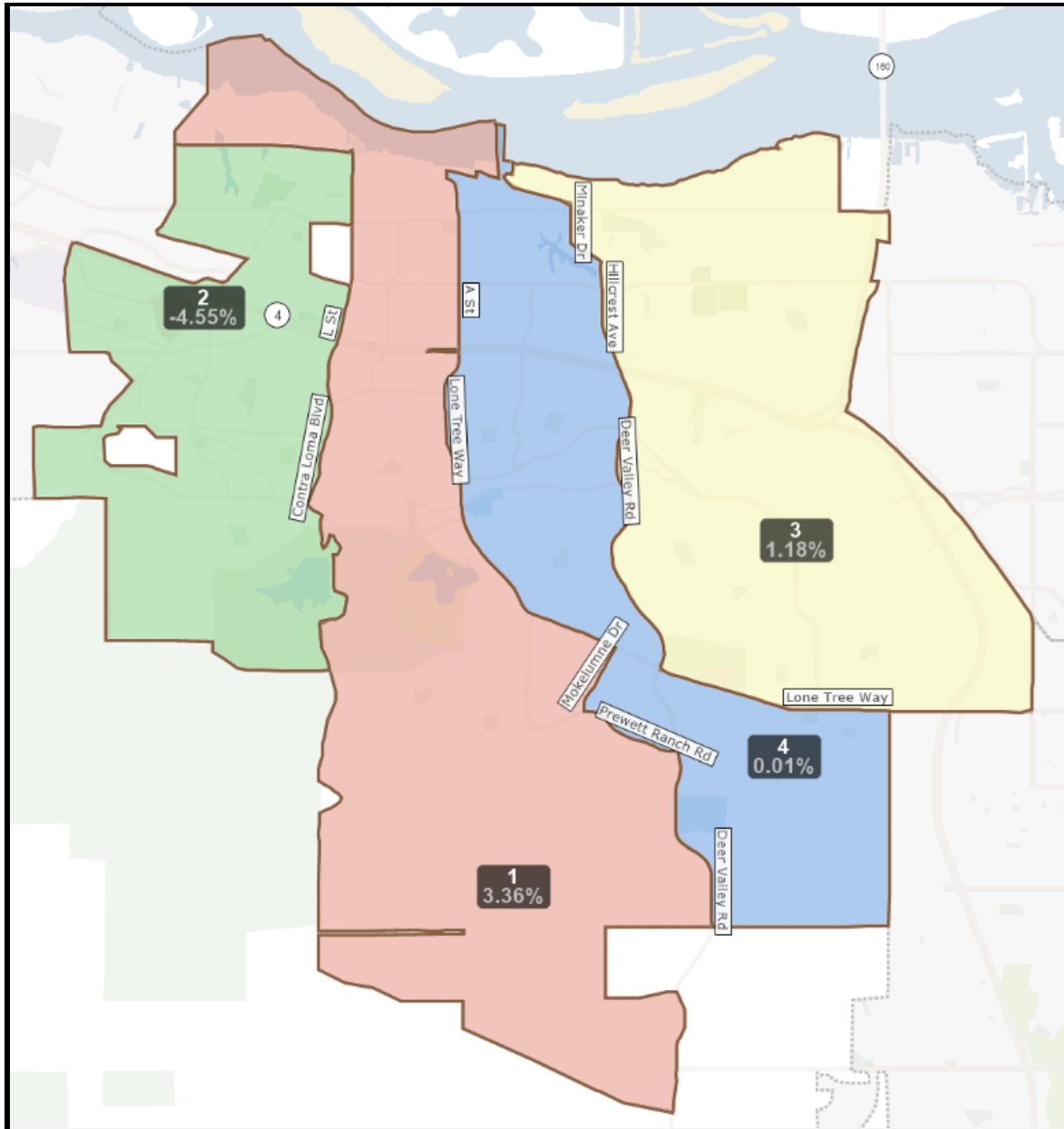


User Comments: "It results in three council members representing the waterfront instead of just one. It also serves to more unify the city between older parts and newer parts instead of dividing it like the current districts do with just one district north of Highway 4. It also combines the Mira Vista Hills area south of James Donlon Blvd. with the older areas north of James Donlon Blvd. and the newer area west of Somersville Road which is more of a Community of Interest."

As drawn, this map currently does not have all census blocks assigned (see District 2).

Antioch Redistricting 2021-2022
January 3, 2022

Public Map Submission #12202021499



User Comments: "This map gives each council member a portion of both sides of Highway 4 and a share of the waterfront using major city streets as boundary lines."

As drawn, this map currently does not have all census blocks assigned (see District 1).